# MINUTES OF THE BOARD OF ALDERMEN TOWN OF KERNERSVILLE, N.C. REGULAR MEETING 7:00 P.M. JUNE 28, 2011

The Board of Aldermen of the Town of Kernersville met in regular session at 7:00 p.m. on the above date in the Municipal Council Chambers at the Municipal Building at 134 East Mountain Street.

**Present:** Mayor Dawn H. Morgan, Mayor Pro Tem Kevin Bugg, Aldermen Dana Caudill Jones, Keith Mason, Tracey Shifflette and Bob Prescott.

**Absent:** Alderman Keith Mason.

**Staff Present:** Curtis L. Swisher, Town Manager; John G. Wolfe, Town Attorney; Dale F. Martin, Town Clerk; Jeff Hatling, Community Development Director; Kenny Gamble, Chief of Police; Doran Maltba, Public Services Director; Franz Ader, Finance Director; Ernie Pages, Parks and Recreation Director; Walt Summerville, Fire Chief; Ray Smith, Human Resources Director, Russell Radford, Engineering Director; Brian Ulrich, Engineering/Transportation Manager and Gray Cassell, Information Systems Director and Sharon Richmond, Senior Planner.

- CALL TO ORDER
- INVOCATION BY REVEREND CLARK VINCENT, FIRST PRESBYTERIAN CHURCH
- PLEDGE OF ALLEGIANCE

Mayor Dawn Morgan called the meeting to order and the Reverend Clark Vincent of First Presbyterian Church delivered the invocation.

# • PRESENTATION OF A RESOLUTION TO DONNA CANNON, CASH ELEMENTARY SCHOOL

Mayor Morgan recognized Donna Cannon, Principal of Cash Elementary School and read a resolution of appreciation upon her retirement from the Winston-Salem Forsyth County School System.

Alderman Dana Caudill Jones recognized the Staff, parents and students from Cash Elementary School in attendance. She then highlighted Mrs. Cannon's community involvement during her tenure at Cash.

Mrs. Cannon thanked those for coming out to the meeting and for their support over the last two years. She added that she will still be involved in the community.

## **PUBLIC HEARINGS**

1a. <u>PUBLIC HEARING:</u> Curtis Swisher, Agent for the Town of Kernersville, for consideration of an amendment to the Unified Development Ordinance (UDO) creating Chapter C, Article V – Riparian Buffer Protection Ordinance for Lands within the Jordan Watershed and Chapter C, Article VI - Riparian Buffer Protection Ordinance for Lands within the Randleman Lake Watershed and renumbering subsequent chapters accordingly. Zoning Docket KT-205.

Mr. Jeff Hatling, Community Development Director presented the Planning Board report for this text amendment. He explained that this is a requirement for all municipalities in the Randleman Lake Watershed and then highlighted the purpose for this ordinance.

Mayor Morgan declared the public hearing open.

## In Favor

None presented.

#### **Opposed**

None presented.

Being no additional speakers, Mayor Morgan closed the public hearing.

1 b. Consideration of an Ordinance for zoning petition.

Alderman Dana Caudill Jones made a <u>Motion</u> to approve the following ordinance amending the UDO creating Chapter C, Article V – Riparian Buffer Protection Ordinance for Lands within the Jordan Watershed and Chapter C, Article VI – Riparian Buffer Protection Ordinance for Lands within the Randleman Lake Watershed and renumbering subsequent chapters accordingly. Alderman Bob Prescott seconded the motion and the vote was all for and motion carried.

Ordinance No. O-2011-21

KT-205

AN ORDINANCE AMENDING

THE ZONING ORDINANCE

OF THE UNIFIED DEVELOPMENT ORDINANCE

Be it resolved, by the Board of Aldermen of the Town of Kernersville, North Carolina, that the Unified Development Ordinance (UDO) is hereby amended as follows:

Section 1. Creating Chapter C, Article V – Riparian Buffer Protection Ordinance for Lands within the Jordan Watershed

CHAPTER C – ENVIRONMENTAL ORDINANCE

# ARTICLE V – RIPARIAN BUFFER PROTECTION ORDINANCE FOR LANDS WITHIN THE JORDAN WATERSHED

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#### 5-1 GENERAL PROVISIONS

#### 5-1.1 AUTHORITY

This Ordinance is adopted pursuant to the authority vested in Town of Kernersville by the Session Laws and the General Statutes of North Carolina, particularly Session Law 2009-216 (House Bill 239), Session Law 2009-484 (Senate Bill 838), N.C Gen. Stat §153A-121, 153A-140, Chapter 153A, Article 18, N.C. Gen. Stat §160A-174, 160A-193, Chapter 160A, Article 19, and any special legislation enacted by the General Assembly for Town of Kernersville.

#### 5-1.2 PURPOSE AND INTENT

The purposes of the Town of Kernersville in adopting the following Ordinance is to protect and preserve existing riparian buffers throughout the Jordan Watershed as generally described in Rule 15A NCAC 02B .0262 (Jordan Water Supply Nutrient Strategy: Purpose and Scope), in order to maintain their nutrient removal and stream protection functions. Additionally this Ordinance will help protect the water supply uses of Jordan Reservoir and of designated water supplies throughout the Jordan watershed.

Buffers adjacent to streams provide multiple environmental protection and resource management benefits. Forested buffers enhance and protect the natural ecology of stream systems, as well as water quality through bank stabilization, shading, and nutrient removal. They also help to minimize flood damage in flood prone areas. Well-vegetated streamside riparian areas help to remove nitrogen and prevent sediment and sediment-bound pollutants such as phosphorous from reaching the streams.

#### 5-1.3 TITLE

This Ordinance shall be known as the *Town of Kernersville Riparian Buffer Protection Ordinance for Lands within the Jordan Watershed*.

#### 5-1.4 JURISDICTION

This Ordinance shall be applied to all land in the planning jurisdiction of Town of Kernersville that is located within the Jordan Reservoir Watershed.

#### 5-1.5 APPLICABILITY

This Ordinance applies to all landowners and other persons conducting activities in the area described in Section 4, with the exception of activities conducted under the authority of the State, the United States, multiple jurisdictions, or local units of government, and forest harvesting and agricultural activities. The NC Division of Water Quality shall administer the requirements of Rule 15A NCAC 02B .0267 and .0268 (Jordan Water

Supply Nutrient Strategy: Protection of Existing Riparian Buffers and Mitigation of Existing Riparian Buffers, respectively) for these activities.

#### 5-1.6 RELATION TO OTHER ORDINANCES

The requirements of this Ordinance shall supersede all locally implemented buffer requirements stated in Rules 15A NCAC 02B .0214 through .0216 as applied to WS-II, WS-III, and WS-IV waters in the Jordan watershed. If the provisions of this ordinance otherwise conflict with the provisions of any other validly enforceable ordinance(s) or laws, the most stringent provisions shall control. This Ordinance is not intended to interfere with, abrogate, or annul any other ordinance, rule, regulation, or other provision of law.

# 5-1.7 RIPARIAN AREA PROTECTION WITHIN THE JORDAN RESERVOIR WATERSHED

#### A. Buffers Protected

The following minimum criteria shall be used for identifying regulated buffers:

- 1. This Ordinance shall apply to activities conducted within, or outside of with hydrologic impacts in violation of the diffuse flow requirements set out in Section 7.(E) upon, 50-foot wide riparian buffers directly adjacent to surface waters in the Jordan watershed (intermittent streams, perennial streams, lakes, reservoirs and ponds), excluding wetlands.
- 2. Wetlands adjacent to surface waters or within 50 feet of surface waters shall be considered as part of the riparian buffer but are regulated pursuant to Rules 15A NCAC 2B .0230 and .0231, Rules 15A NCAC 2H .0500, 15A NCAC 2H .1300, and Sections 401 and 404 of the Federal Water Pollution Control Act.
- 3. For the purpose of this Ordinance, only one of the following types of maps shall be used for purposes of identifying a water body subject to the requirements of this ordinance:
  - a. The most recent version of the soil survey map prepared by the Natural Resources Conservation Service of the United States Department of Agriculture.
  - b. The most recent version of the 1:24,000 scale (7.5 minute) quadrangle topographic maps prepared by the United States Geologic Survey (USGS).
  - c. A map approved by the Geographic Information Coordinating Council and by the NC Environmental Management Commission. Prior to approving a map under this Item, the Commission shall provide a 30-day public notice and opportunity for comment. Alternative maps approved by the Commission shall not be used for buffer delineation on projects that are existing and ongoing within the meaning of Section 7. (C) of this Ordinance.
- 4. Where the specific origination point of a stream regulated under this Item is in question, upon request of the NC Division of Water Quality or

another party, the Town of Kernersville shall make an on-site determination. A Town of Kernersville representative who has successfully completed the Division's Surface Water Identification Training Certification course, its successor, or other equivalent training curriculum approved by the Division, shall establish that point using the latest version of the Division publication, Identification Methods for the Origins of Intermittent and Perennial Streams, available at http://h2o.enr.state.nc.us/ncwetlands/documents/NC Stream IDManual.pdf or from the NC Division of Water Quality - 401 Oversight Express Permitting Unit, or its successor. The Town of Kernersville may accept the results of a site assessment made by another party who meets these criteria. Any disputes over on-site determinations made according to this Item shall be referred to the Director of the Division of Water Quality c/o the 401 Oversight Express Permitting Unit, or its successor, in writing. The Director's determination is subject to review as provided in Articles 3 and 4 of G.S. 150B.

- 5. Riparian buffers protected by this Ordinance shall be measured pursuant to Section 7. (D) of this Ordinance.
- 6. Parties subject to this Ordinance shall abide by all State rules and laws regarding waters of the state including but not limited to Rules 15A NCAC 2B .0230 and .0231, Rules 15A NCAC 2H .0500, 15A NCAC 2H .1300, and Sections 401 and 404 of the Federal Water Pollution Control Act.
- 7. No new clearing, grading, or development shall take place nor shall any new building permits be issued in violation of this Ordinance.

#### B. Exemption Based on On-site Determination

When a landowner or other affected party including the Division believes that the maps have inaccurately depicted surface waters, he or she shall consult the Town of Kernersville. Upon request, a Town of Kernersville representative who has successfully completed the Division of Water Quality's *Surface Water Identification Training Certification* course, its successor, or other equivalent training curriculum approved by the Division, shall make an on-site determination. The Town of Kernersville may also accept the results of site assessments made by other parties who have successfully completed such training. Any disputes over on-site determinations shall be referred to the Director of the Division of Water Quality c/o the 401 Oversight Express Permitting Unit, or its successor, in writing. A determination of the Director as to the accuracy or application of the maps is subject to review as provided in Articles 3 and 4 of G.S. 150B. Surface waters that appear on the maps shall not be subject to these buffer requirements if a site evaluation reveals any of the following cases:

1. Man-made ponds and lakes that are not part of a natural drainage way that is classified in accordance with 15A NCAC 2B .0100, including ponds and lakes created for animal watering, irrigation, or other agricultural uses.

(A pond or lake is part of a natural drainage way when it is fed by an intermittent or perennial stream or when it has a direct discharge point to an intermittent or perennial stream.)

- 2. Ephemeral streams.
- 3. The absence on the ground of a corresponding intermittent or perennial stream, lake, reservoir, or pond.
- 4. Ditches or other man-made water conveyances, other than modified natural streams.

## C. Exemption when Existing Uses are Present and Ongoing

This Ordinance shall not apply to uses that are existing and ongoing; however, this Ordinance shall apply at the time an existing, ongoing use is changed to another use. Change of use shall involve the initiation of any activity that does not meet either of the following criteria for existing, ongoing activity:

- 1. It was present within the riparian buffer as of the effective date of this Ordinance and has continued to exist since that time. Existing uses shall include agriculture, buildings, industrial facilities, commercial areas, transportation facilities, maintained lawns, utility lines and on-site sanitary sewage systems, any of which involve either specific, periodic management of vegetation or displacement of vegetation by structures or regular activity. Only the portion of the riparian buffer occupied by the footprint of the existing use is exempt from this Ordinance. Change of ownership through purchase or inheritance is not a change of use. Activities necessary to maintain uses are allowed provided that the site remains similarly vegetated, no impervious surface is added within 50 feet of the surface water where it did not previously exist as of the effective date of this Ordinance, and existing diffuse flow is maintained. Grading and revegetating Zone Two is allowed provided that the health of the vegetation in Zone One is not compromised, the ground is stabilized and existing diffuse flow is maintained.
- 2. Projects or proposed development that are determined by the Town of Kernersville to meet at least one of the following criteria:
  - a. Project requires a 401 Certification/404 Permit and these were issued prior to the effective date this Ordinance, and prior to the effective date of this Ordinance.
  - b. Projects that require a state permit, such as landfills, NPDES wastewater discharges, land application of residuals and road construction activities, have begun construction or are under contract to begin construction and had received all required state permits and certifications prior to the effective date of this Ordinance:
  - c. Projects that are being reviewed through the Clean Water Act Section 404/National Environmental Policy Act Merger 01 Process (published by the US Army Corps of Engineers and Federal Highway Administration, 2003) or its immediate successor and

- that have reached agreement with DENR on avoidance and minimization by the effective date of this Ordinance; or
- d. Projects that are not required to be reviewed by the Clean Water Act Section 404/National Environmental Policy Act Merger 01 Process (published by the US Army Corps of Engineers and Federal Highway Administration, 2003) or its immediate successor if a Finding of No Significant Impact has been issued for the project and the project has the written approval of the Town of Kernersville prior to the effective date of this Ordinance.

## D. Zones of the Riparian Buffer

The protected riparian buffer shall have two zones as follows:

- **Zone One** shall consist of a vegetated area that is undisturbed except for uses provided for in the Table of Uses, Section 8. (B) of this Ordinance. The location of Zone One shall be as follows:
  - a. For intermittent and perennial streams, Zone One shall begin at the top of the bank and extend landward a distance of 30 feet on all sides of the surface water, measured horizontally on a line perpendicular to a vertical line marking the top of the bank.
  - b. For ponds, lakes and reservoirs located within a natural drainage way, Zone One shall begin at the normal water level and extend landward a distance of 30 feet, measured horizontally on a line perpendicular to a vertical line marking the normal water level.
- **Zone Two** shall consist of a stable, vegetated area that is undisturbed except for uses provided for in the Table of Uses, Section 8. (B) of this Ordinance. Grading and revegetating in Zone Two is allowed provided that the health of the vegetation in Zone One is not compromised. Zone Two shall begin at the outer edge of Zone One and extend landward 20 feet as measured horizontally on a line perpendicular to the surface water. The combined width of Zones One and Two shall be 50 feet on all sides of the surface water.

# **E.** Diffuse Flow Requirements

Diffuse flow of runoff shall be maintained in the riparian buffer by dispersing concentrated flow prior to its entry into the buffer and reestablishing vegetation as follows:

- 1. Concentrated runoff from new ditches or man-made conveyances shall be converted to diffuse flow at non-erosive velocities before the runoff enters Zone Two of the riparian buffer;
- 2. Periodic corrective action to restore diffuse flow shall be taken as necessary and shall be designed to impede the formation of erosion gullies; and
- 3. As set out in Sections 7.(D) and 8.(B) of this Ordinance, The Zones of the Riparian Buffer and Table of Uses respectively, no new stormwater conveyances are allowed through the buffers except for those specified in

the Table of Uses, Section 8.(B) of this Ordinance, addressing stormwater management ponds, drainage ditches, roadside ditches, and stormwater conveyances.

### 5-1.8 POTENTIAL USES AND ASSOCIATED REQUIREMENTS

# A. Approval for New Development

Town of Kernersville shall issue an approval for new development only if the development application proposes to avoid impacts to riparian buffers defined in Section 7. (A) of this Ordinance, or where the application proposes to impact such buffers, it demonstrates that the applicant has done the following, as applicable:

- 1. Determined the activity is exempt from requirements of this Ordinance;
- 2. Received an Authorization Certificate from the Division pursuant to Section 9.A of this Ordinance;
- 3. For uses designated as Allowable with Mitigation in the Table of Uses in Section 8.(B), received approval of mitigation plan pursuant to Section 9.(C) of this Ordinance; and
- 4. Received a variance pursuant to Section 9. (B).

#### **B.** Table of Uses

The following chart sets out potential new uses within the buffer, or outside the buffer with impacts on the buffer, and categorizes them as exempt, allowable, or allowable with mitigation. All uses not categorized as exempt, allowable, or allowable with mitigation are considered prohibited and may not proceed within the riparian buffer or outside the buffer if the use would impact the buffer, unless a variance is granted pursuant to Section 9.(C) of this Ordinance, Variances. The requirements for each category are given in Section 8. (C) of this Section following the Table of Uses.

*To qualify for the designation indicated in the column header, an activity must adhere to the limitations defined for it in a given listing as well as the requirements established in Section 8. (C) of this Ordinance.	Exempt*	Allowable*	Allowable with Mitigation*
Access trails: Pedestrian access trails leading to the surface water, docks, fishing piers, boat ramps and other water dependent activities:  • Pedestrian access trails that are restricted to the minimum width practicable and do not exceed 4 feet in width of buffer disturbance, and provided that installation and use does not result in removal of trees as defined in this Ordinance and no impervious surface is added to the riparian buffer  • Pedestrian access trails that exceed 4 feet in width of buffer disturbance, the installation or use results in removal of trees as defined in this Ordinance or impervious surface is added to the riparian buffer	X	X	

Airport facilities:			
Airport facilities that impact equal to or less than 150 linear		X	
feet or one-third of an acre of riparian buffer			
Airport facilities that impact greater than 150 linear feet or			
one-third of an acre of riparian buffer			X
Activities necessary to comply with FAA requirements (e.g.		37	
radar uses or landing strips) <sup>1</sup>		X	
Archaeological activities	X		
		V	
Bridges Canoe Access provided that installation and use does not result	X	X	
in removal of trees as defined in this Ordinance and no	Λ		
impervious surface is added to the buffer.			
Dam maintenance activities:	X		
Dam maintenance activities that do not cause additional buffer	Λ		
disturbance beyond the footprint of the existing dam or those			
covered under the U.S. Army Corps of Engineers Nationwide			
Permit No. 3			
Dam maintenance activities that do cause additional buffer		X	
disturbance beyond the footprint of the existing dam or those			
not covered under the U.S. Army Corps of Engineers			
Nationwide Permit No.3			
Drainage ditches, roadside ditches and stormwater conveyances			
through riparian buffers:			
New stormwater flows to existing drainage ditches, roadside	X		
ditches, and stormwater conveyances provided flows do not	Α		
alter or result in the need to alter the conveyance and are			
managed to minimize the sediment, nutrients and other			
pollution that convey to waterbodies.			
• Realignment of existing roadside drainage ditches retaining		X	
the design dimensions, provided that no additional travel lanes			
are added and the minimum required roadway typical section			
is used based on traffic and safety considerations.		X	
• New or altered drainage ditches, roadside ditches and			
stormwater outfalls provided that a stormwater management			
facility is installed to control nutrients and attenuate flow			
before the conveyance discharges through the riparian buffer			37
• New drainage ditches, roadside ditches and stormwater			X
conveyances applicable to linear projects that do not provide a			
stormwater management facility due to topography constraints			
provided that other practicable BMPs are employed.			
Driveway crossings of streams and other surface waters subject			
to this Ordinance:			
Driveway crossings on single family residential lots that	37		
disturb equal to or less than 25 linear feet or 2,500 square feet	X		
of riparian buffer			
Driveway crossings on single family residential lots that		X	
disturb greater than 25 linear feet or 2,500 square feet of			
riparian buffer			
		I	

• In a subdivision that cumulatively disturb equal to or less than			
150 linear feet or one-third of an acre of riparian buffer		X	
• In a subdivision that cumulatively disturb greater than 150			77
linear feet or one-third of an acre of riparian buffer			X
Driveway impacts other than crossing of a stream or other			X
surface waters subject to this Ordinance			
Fences:			
• Fences provided that disturbance is minimized and installation			
does not result in removal of trees as defined in this Ordinance	X		
• Fences provided that disturbance is minimized and installation		37	
results in removal of trees as defined in this Ordinance		X	
Fertilizer application: one-time application to establish	X		
vegetation			
Grading and revegetation in Zone Two provided that diffuse	X		
flow and the health of existing vegetation in Zone One is not	11		
compromised and disturbed areas are stabilized until they are			
revegetated.			
Greenway / hiking trails designed, constructed, and maintained		X	
to maximize nutrient removal and erosion protection, minimize		A	
adverse effects on aquatic life and habitat, and protect water			
quality to the maximum extent practical.	X		
Historic preservation	Λ	X	
Maintenance access on modified natural streams: a grassed		X	
travel way on one side of the water body when less impacting			
alternatives are not practical. The width and specifications of			
the travel way shall be only that needed for equipment access			
and operation. The travel way shall be located to maximize			
stream shading.			
Mining activities:		X	
• Mining activities that are covered by the Mining Act provided		X	
that new riparian buffers that meet the requirements of			
Sections 7.(D) and 7.(E) of this Ordinance are established			
adjacent to the relocated channels			
• Mining activities that are not covered by the Mining Act OR			X
where new riparian buffers that meet the requirements of			
Sections 7.(D) and 7.(E) of this Ordinance are not established			
adjacent to the relocated channels			
Wastewater or mining dewatering wells with approved	X		
NPDES permit	11		
Playground equipment:			
• Playground equipment on single family lots provided that			
installation and use does not result in removal of vegetation	X		
• Playground equipment installed on lands other than single-		v	
family lots or that requires removal of vegetation		X	
Ponds created by impounding streams and not used as			
stormwater BMPs:			
• New ponds provided that a riparian buffer that meets the			
1 r		X	

requirements of Sections 7.(D) and 7.(E) of this Ordinance is			
established adjacent to the pond			
• New ponds where a riparian buffer that meets the			X
requirements of Sections 7.(D) and 7.(E) of this Ordinance is			A
NOT established adjacent to the pond			
Protection of existing structures, facilities and stream banks		X	
when this requires additional disturbance of the riparian buffer			
or the stream channel			
Railroad impacts other than crossings of streams and other			X
surface waters subject to this Ordinance.			
Railroad crossings of streams and other surface waters subject to			
this Ordinance:			
• Railroad crossings that impact equal to or less than 40 linear			
feet of riparian buffer	X		
• Railroad crossings that impact greater than 40 linear feet but		X	
equal to or less than 150 linear feet or one-third of an acre of		Λ	
riparian buffer			
• Railroad crossings that impact greater than 150 linear feet or			
one-third of an acre of riparian buffer			X
Recreational and accessory structures in Zone Two:			
_			
• Sheds and gazebos in Zone Two, provided they are not			
prohibited under local water supply ordinance:			
o Total footprint less than or equal to 150 square feet per		X	
lot.			
o Total footprint greater than 150 square feet per lot.			X
• Wooden slatted decks and associated steps, provided the use			
meets the requirements of Sections 7.(D) and 7.(E) of this			
Ordinance:			
o Deck at least eight feet in height and no vegetation		X	
removed from Zone One.			
Deck less than eight feet in height or vegetation removed			X
from Zone One.			
Removal of previous fill or debris provided that diffuse flow is	X		
maintained and vegetation is restored			
Road impacts other than crossings of streams and other surface			X
waters subject to this Ordinance			
Road crossings of streams and other surface waters subject to			
this Ordinance:			
• Road crossings that impact equal to or less than 40 linear feet	37		
of riparian buffer	X		
• Road crossings that impact greater than 40 linear feet but		X	
equal to or less than 150 linear feet or one-third of an acre of			
riparian buffer			
• Road crossings that impact greater than 150 linear feet or one-			
third of an acre of riparian buffer			X
Road relocation: Relocation of existing private access roads			
associated with public road projects where necessary for public			
safety:			

• Less than or equal to 2,500 square feet of buffer impact			
• Greater than 2,500 square feet of buffer impact		X	
Stormwater BMPs:			X
Wet detention, bioretention, and constructed wetlands in Zone		X	
Two if diffuse flow of discharge is provided into Zone One			
Wet detention, bioretention, and constructed wetlands in Zone			77
One			X
Scientific studies and stream gauging	X		
Streambank or shoreline stabilization		X	
Temporary roads, provided that the disturbed area is restored to			
pre-construction topographic and hydrologic conditions			
immediately after construction is complete and replanted			
immediately with comparable vegetation, except that tree			
planting may occur during the dormant season. A one-time			
application of fertilizer may be used to establish vegetation: At			
the end of five years the restored buffer shall comply with the			
restoration criteria in Section 9.(C)(7) of this Ordinance:	X		
• Less than or equal to 2,500 square feet of buffer disturbance		X	
<ul> <li>Greater than 2,500 square feet of buffer disturbance</li> <li>Associated with culvert installation or bridge construction or</li> </ul>			
replacement.		X	
Temporary sediment and erosion control devices, provided that			
the disturbed area is restored to pre-construction topographic			
and hydrologic conditions immediately after construction is			
complete and replanted immediately with comparable			
vegetation, except that tree planting may occur during the			
dormant season. A one-time application of fertilizer may be			
used to establish vegetation. At the end of five years the			
restored buffer shall comply with the restoration criteria in			
Section 9.(C)(7) of this Ordinance:	X		
• In Zone Two provided ground cover is established within timeframes required by the Sedimentation and Erosion			
Control Act, vegetation in Zone One is not compromised, and			
runoff is released as diffuse flow in accordance with Section			
7. (E) of this Ordinance.			
• In Zones one and two to control impacts associated with uses		X	
approved by Town of Kernersville or that have received a			
variance, provided that sediment and erosion control for			
upland areas is addressed, to the maximum extent practical,			
outside the buffer.	**		
In-stream temporary erosion and sediment control measures	X		
for work within a stream channel that is authorized under			
Sections 401 and 404 of the Federal Water Pollution Control Act.			
In-stream temporary erosion and sediment control measures			
for work within a stream channel.		X	

Utility, electric, aerial, perpendicular crossings of streams and			
other surface waters subject to this Ordinance <sup>2,3,5</sup> :			
Disturb equal to or less than 150 linear feet of riparian buffer	X		
Disturb equal to or less than 150 linear feet of riparian buffer      Disturb greater than 150 linear feet of riparian buffer		X	
Utility, electric, aerial, other than perpendicular crossings <sup>5</sup> :			
		X	
• Impacts in Zone Two		11	X
• Impacts in Zone One <sup>2,3</sup>			
Utility, electric, underground, perpendicular crossings <sup>3,4,5</sup> :	X		
• Disturb less than or equal to 40 linear feet of riparian buffer	Λ	X	
Disturb greater than 40 linear feet of riparian buffer			
Utility, electric, underground, other than perpendicular			
crossings <sup>4</sup> :	X		
Impacts in Zone Two	X		
• Impacts in Zone One <sup>1</sup>			
Utility, non-electric, perpendicular crossings of streams and			
other surface waters subject to this Ordinance <sup>3,5</sup> .:			
• Disturb equal to or less than 40 linear feet of riparian buffer	X		
with a maintenance corridor equal to or less than 10 feet in	71		
width			
• Disturb equal to or less than 40 linear feet of riparian buffer		X	
with a maintenance corridor greater than 10 feet in width			
• Disturb greater than 40 linear feet but equal to or less than 150		v	
linear feet of riparian buffer with a maintenance corridor equal		X	
to or less than 10 feet in width			
• Disturb greater than 40 linear feet but equal to or less than 150			X
linear feet of riparian buffer with a maintenance corridor			
greater than 10 feet in width			
Disturb greater than 150 linear feet of riparian buffer			X
Utility, non-electric, other than perpendicular crossings <sup>4.5</sup> :			
Impacts in Zone Two		X	
• Impacts in Zone One <sup>1</sup>			X
Vegetation management:			
• Emergency fire control measures provided that topography is	X		
restored			
Mowing or harvesting of plant products in Zone Two	37		
Planting vegetation to enhance the riparian buffer	X X		
Pruning forest vegetation provided that the health and function	X		
of the forest vegetation is not compromised			
Removal of individual trees that are in danger of causing			
damage to dwellings, other structures or human life, or are	X		
imminently endangering stability of the streambank.			
Removal of individual trees which are dead, diseased, or	X		
damaged.	Λ		
Removal of poison ivy	X		
Removal of invasive exotic vegetation as defined in:			
Smith, Cherri L. 1998. Exotic Plant Guidelines. Dept. of	X		
Environment and Natural Resources. Division of Parks and			
Environment and ivalural resources. Division of Larks and			

Recreation. Raleigh, NC. Guideline #30			
Vehicular access roads leading to water-dependent structures		X	
as defined in 15A NCAC 02B .0202, provided they do not			
cross the surface water and have minimum practicable width			
not exceeding ten feet.			
Water dependent structures as defined in 15A NCAC 02B		X	
.0202 where installation and use result in disturbance to			
riparian buffers.			
Water supply reservoirs:			
• New reservoirs where a riparian buffer that meets the		X	
requirements of Sections 7.(D) and 7.(E) of this Ordinance is			
established adjacent to the reservoir			
• New reservoirs where a riparian buffer that meets the			X
requirements of Sections 7.(D) and 7.(E) of this Ordinance is			
not established adjacent to the reservoir			
Water wells			
Single family residential water wells	X	37	
All other water wells		X	
Wetland, stream and buffer restoration that results in impacts to			
the riparian buffers:			
• Wetland, stream and buffer restoration that requires NC	X		
Division of Water Quality approval for the use of a 401 Water	Λ		
Quality Certification			
• Wetland, stream and buffer restoration that does not require		X	
Division of Water Quality approval for the use of a 401 Water			
Quality Certification			
Wildlife passage structures		X	
		l	

# <sup>1</sup>Provided that:

- No heavy equipment is used in Zone One.
- Vegetation in undisturbed portions of the buffer is not compromised.
- Felled trees are removed by chain.
- No permanent felling of trees occurs in protected buffers or streams.
- Stumps are removed only by grinding.
- At the completion of the project the disturbed area is stabilized with native vegetation.
- Zones one and two meet the requirements of Sections 7.(D) and 7.(E)

<sup>2</sup>Provided that, in Zone One, all of the following BMPs for overhead utility lines are used. If all of these BMPs are not used, then the overhead utility lines shall require a no practical alternative evaluation by the Town of Kernersville, as defined in Section 9. (A).

- A minimum zone of 10 feet wide immediately adjacent to the water body shall be managed such that only vegetation that poses a hazard or has the potential to grow tall enough to interfere with the line is removed.
- Woody vegetation shall be cleared by hand. No land grubbing or grading is allowed.
- Vegetative root systems shall be left intact to maintain the integrity of the soil. Stumps shall remain where trees are cut.
- Riprap shall not be used unless it is necessary to stabilize a tower.
- No fertilizer shall be used other than a one-time application to re-establish vegetation.
- Construction activities shall minimize the removal of woody vegetation, the extent of the disturbed area, and the time in which areas remain in a disturbed state
- Active measures shall be taken after construction and during routine maintenance to ensure diffuse flow of stormwater through the buffer.
- In wetlands, mats shall be utilized to minimize soil disturbance.

<sup>3</sup>Provided that poles or aerial infrastructure shall not be installed within 10 feet of a water body unless Town of Kernersville completes a no practical alternative evaluation as defined in Section 9. (A).

<sup>4</sup>Provided that, in Zone One, all of the following BMPs for underground utility lines are used. If all of these BMPs are not used, then the underground utility line shall require a no practical alternative evaluation by Town of Kernersville, as defined in Section 9. (A).

- Woody vegetation shall be cleared by hand. No land grubbing or grading is allowed.
- Vegetative root systems shall be left intact to maintain the integrity of the soil. Stumps shall remain, except in the trench where trees are cut.
- Underground cables shall be installed by vibratory plow or trenching.
- The trench shall be backfilled with the excavated soil material immediately following cable installation.
- No fertilizer shall be used other than a one-time application to re-establish vegetation.
- Construction activities shall minimize the removal of woody vegetation, the extent of the disturbed area, and the time in which areas remain in a disturbed state
- Measures shall be taken upon completion of construction and during routine maintenance to ensure diffuse flow of stormwater through the buffer.
- In wetlands, mats shall be utilized to minimize soil disturbance.

<sup>&</sup>lt;sup>5</sup>Perpendicular crossings are those that intersect the surface water at an angle between 75 degrees and 105 degrees.

# C. Requirements for Categories of Uses

Uses designated in Section 8. (B) of this Section as exempt, allowable, and allowable with mitigation within a riparian buffer shall have the following requirements:

### 1. Exempt.

Uses designated as exempt are permissible without authorization by Town of Kernersville provided that they adhere to the limitations of the activity as defined in Section 8. (B) of this Section, the Table of Uses. In addition, exempt uses shall be designed, constructed, and maintained to minimize soil disturbance and to provide the maximum water quality protection practicable, including construction, monitoring, and maintenance activities.

#### 2. Allowable.

Uses designated as allowable may proceed provided that there are no practical alternatives to the requested use pursuant to Section 9. (A) of this Section. This includes construction, monitoring, and maintenance activities. These uses require written authorization from the Town of Kernersville.

#### 3. Allowable with Mitigation.

Uses designated as allowable with mitigation may proceed provided that there are no practical alternatives to the requested use pursuant to Section 9. (A) of this Section and an appropriate mitigation strategy has been approved pursuant to Section 9. (C). These uses require written authorization from the Town of Kernersville.

#### 5-1.9 PERMITS PROCEDURES, REQUIREMENTS, AND APPROVALS

# A. Determination of No Practical Alternatives / Request for Authorization Certificate

- 1. Persons who wish to undertake uses designated as allowable or allowable with mitigation shall submit a request for a "no practical alternatives" determination to the Town of Kernersville. The applicant shall certify that the project meets all the following criteria for finding "no practical alternatives":
  - a. The basic project purpose cannot be practically accomplished in a manner that would better minimize disturbance, preserve aquatic life and habitat, and protect water quality;
  - b. The use cannot practically be reduced in size or density, reconfigured or redesigned to better minimize disturbance, preserve aquatic life and habitat, and protect water quality; and
  - c. Best management practices shall be used if necessary to minimize disturbance, preserve aquatic life and habitat, and protect water quality.

- 2. The applicant shall also submit at least the following information in support of their assertion of "no practical alternatives":
  - a. The name, address and phone number of the applicant;
  - b. The nature of the activity to be conducted by the applicant;
  - c. The location of the activity, including the jurisdiction;
  - d. A map of sufficient detail to accurately delineate the boundaries of the land to be utilized in carrying out the activity, the location and dimensions of any disturbance in riparian buffers associated with the activity, and the extent of riparian buffers on the land;
  - e. An explanation of why this plan for the activity cannot be practically accomplished, reduced or reconfigured to better minimize disturbance to the riparian buffer, preserve aquatic life and habitat and protect water quality; and
  - f. Plans for any best management practices proposed to be used to control the impacts associated with the activity.
- 3. Within 60 days of a submission that addresses Section 9.(A)(2), the Town of Kernersville shall review the entire project and make a finding of fact as to whether the criteria in Section 9.(A)(1) of this Section have been met. A finding of "no practical alternatives" shall result in issuance of an Authorization Certificate. Failure to act within 60 days shall be construed as a finding of "no practical alternatives" and an Authorization Certificate shall be issued to the applicant unless one of the following occurs:
  - a. The applicant agrees, in writing, to a longer period;
  - b. The Town of Kernersville determines that the applicant has failed to furnish requested information necessary to the Town of Kernersville decision;
  - c. The final decision is to be made pursuant to a public hearing; or
  - d. The applicant refuses access to its records or premises for the purpose of gathering information necessary to the Town of Kernersville's decision.
- 4. The Town of Kernersville may attach conditions to the Authorization Certificate that support the purpose, spirit, and intent of this Ordinance.
- 5. Any appeals of determinations regarding Authorization Certificates shall be referred to the Director of the Division of Water Quality, c/o the 401 Oversight Express Permitting Unit, or its successor. The Director's decision is subject to review as provided in G.S. 150B Articles 3 and 4.

#### B. Variances

## 1. Requirements for Variances.

Persons who wish to undertake prohibited uses may pursue a variance. The Town of Kernersville may grant minor variances. For major variances, the Town of Kernersville shall prepare preliminary findings and submit them to the Division of Water Quality, 4 01 Oversight Express Permitting Unit, or its successor for approval by the Environmental

Management Commission. The variance request procedure shall be as follows:

- (a) For any variance request, the Town of Kernersville shall make a finding of fact as to whether there are practical difficulties or unnecessary hardships that prevent compliance with the riparian buffer protection requirements. A finding of practical difficulties or unnecessary hardships shall require that the following conditions are met:
  - i. If the applicant complies with the provisions of this Ordinance, he/she can secure no reasonable return from, nor make reasonable use of, his/her property. Merely proving that the variance would permit a greater profit from the property shall not be considered adequate justification for a variance. Moreover, the Town of Kernersville shall consider whether the variance is the minimum possible deviation from the terms of this Ordinance that shall make reasonable use of the property possible;
  - ii. The hardship results from application of this Ordinance to the property rather than from other factors such as deed restrictions or other hardship;
  - iii. The hardship is due to the physical nature of the applicant's property, such as its size, shape, or topography, such that compliance with provisions of this ordinance would not allow reasonable use of the property;
  - iv. The applicant did not cause the hardship by knowingly or unknowingly violating this Ordinance;
  - v. The applicant did not purchase the property after the effective date of this Ordinance, and then request a variance; and
  - vi. The hardship is rare or unique to the applicant's property.
  - vii. The variance is in harmony with the general purpose and intent of the State's riparian buffer protection requirements and this Ordinance and preserves its spirit; and
  - viii. In granting the variance, the public safety and welfare have been assured, water quality has been protected, and substantial justice has been done.

# 2. Minor Variances

A minor variance request pertains to activities that will impact only Zone Two of the riparian buffer. Minor variance requests shall be reviewed and approved based on the criteria in Section 9. (A)(1) through Section 9. (A)(3) by the Town of Kernersville pursuant to G.S. 153A-Article 18, or G.S. 160A-Article 19. The Town of Kernersville may attach conditions to the variance approval that support the purpose, spirit, and intent of the riparian buffer protection program. Request for appeals to decisions made by the Town of Kernersville shall be made in writing to the Director of the Division of Water Quality c/o the 401 Oversight Express Permitting Unit,

or its successor. The Director's decision is subject to review as provided in G.S. 150B Articles 3 and 4.

### 3. Major Variances

A major variance request pertains to activities that will impact any portion of Zone One or any portion of both Zones One and Two of the riparian buffer. If Town of Kernersville has determined that a major variance request meets the requirements in Section 9.(B)(1)) through 8.(C)(3), then it shall prepare a preliminary finding and submit it to the NC Environmental Management Commission c/o the Division of Water Quality, 401 Oversight Express Permitting Unit, or its successor, for approval. Within 90 days after receipt by Town of Kernersville, the Commission shall review preliminary findings on major variance requests and take one of the following actions: approve, approve with conditions and stipulations, or deny the request. Appeals from a Commission decision on a major variance request are made on judicial review to Superior Court.

# C. Mitigation

- 1. This item shall apply to persons who wish to impact a riparian buffer in the Jordan watershed when one of the following applies:
  - a. A person has received an Authorization Certificate pursuant to Section 9.(A) of this Ordinance for a proposed use that is designated as "allowable with mitigation;" or
  - b. A person has received a variance pursuant to Section 9. (B) of this Ordinance and is required to perform mitigation as a condition of a variance approval.

## 2. Issuance of the Mitigation Approval

Town of Kernersville shall issue a mitigation approval upon determining that a proposal meets the requirements set out in this Ordinance. The approval shall identify at a minimum the option chosen, the required and proposed areas, and either the mitigation location or the offset payment amount as applicable.

## 3. Options for Meeting the Mitigation Requirement

The mitigation requirement may be met through one of the following options:

a. Payment of a compensatory mitigation fee to the Riparian Buffer Restoration Fund pursuant to 15A NCAC 02B .0269 (Jordan Water Supply Nutrient Strategy: Riparian Buffer Mitigation Fees to the NC Ecosystem Enhancement Program) contingent upon acceptance of payments by the NC Ecosystem Enhancement Program, or to a private mitigation bank that complies with banking requirements of the US Army Corps of Engineers, currently set out at <a href="http://www.saw.usace.army.mil/WETLANDS/Mitigation/mitbanks.html">http://www.saw.usace.army.mil/WETLANDS/Mitigation/mitbanks.html</a> or from the US Army Corps of

- Engineers, P.O. Box 1890, Wilmington, NC, 28402-1890, and the applicable trading criteria in Rule 15A NCAC 02B .0273;
- b. Donation of real property or of an interest in real property pursuant to Section 9.(C)(6) of this Ordinance; or
- c. Restoration or enhancement of a non-forested riparian buffer pursuant to the requirements of Section 9. (C)(7) of this Ordinance.

## 4. The Area of Mitigation

Town of Kernersville shall determine the required area of mitigation, which shall apply to all mitigation options identified in Section 9.(C)(3) of this Ordinance and as further specified in the requirements for each option set out in this Section, according to the following:

- a. The impacts in square feet to each zone of the riparian buffer shall be determined by Town of Kernersville by adding the following:
  - i. The area of the footprint of the use causing the impact to the riparian buffer;
  - ii. The area of the boundary of any clearing and grading activities within the riparian buffer necessary to accommodate the use; and
  - iii. The area of any ongoing maintenance corridors within the riparian buffer associated with the use.
- b. The required area of mitigation shall be determined by applying the following multipliers to the impacts determined in Section 9. (4)(a) of this Ordinance to each zone of the riparian buffer:
  - i. Impacts to Zone One of the riparian buffer shall be multiplied by three;
  - ii. Impacts to Zone Two of the riparian buffer shall be multiplied by one and one-half; and
  - iii. Impacts to wetlands within Zones One and Two of the riparian buffer that are subject to mitigation under 15A NCAC 2H .0506 shall comply with the mitigation ratios in 15A NCAC 2H .0506.

# 5. The Location of Mitigation

For any option chosen, the mitigation effort shall be located within the same subwatershed of the Jordan watershed, as defined in 15A NCAC 02B.0262, and the same distance from the Jordan Reservoir as the proposed impact, or closer to the Reservoir than the impact, and as close to the location of the impact as feasible. Alternatively, the applicant may propose mitigation anywhere within the same subwatershed of the Jordan watershed, as defined in 15A NCAC 02B.0262, provided that the mitigation proposal accounts for differences in delivery of nutrients to the affected arm of Jordan Reservoir resulting from differences between the locations of the buffer impact and mitigation. Additional location requirements for the property donation option are enumerated in Section 9. (C)(6)(c)(i) of this Ordinance.

## 6. Donation of Property

Persons who choose to satisfy their mitigation determination by donating real property or an interest in real property shall meet the following requirements:

- a. The donation of real property interests may be used to either partially or fully satisfy the payment of a compensatory mitigation fee to the Riparian Buffer Restoration Fund pursuant to 15A NCAC 02B .0273. The value of the property interest shall be determined by an appraisal performed in accordance with Section 9. (C)(6)(d)(iv) of this Ordinance. The donation shall satisfy the mitigation determination if the appraised value of the donated property interest is equal to or greater than the required fee. If the appraised value of the donated property interest is less than the required fee calculated pursuant to 15A NCAC 02B .0273, the applicant shall pay the remaining balance due.
- b. The donation of conservation easements to satisfy compensatory mitigation requirements shall be accepted only if the conservation easement is granted in perpetuity.
- c. Donation of real property interests to satisfy the mitigation determination shall be accepted only if such property meets all of the following requirements:
  - i. In addition to the location requirements of Section 9. (C)(5) of this Ordinance, the property shall be located within an area that is identified as a priority for restoration in, or is otherwise consistent with the goals of, the *Basinwide Wetlands and Riparian Restoration Plan for the Cape Fear River Basin* developed by NC Division of Water Quality pursuant to G.S. 143-214.10;
  - ii. The property shall contain riparian buffers not currently protected by the State's riparian buffer protection program that are in need of restoration as defined in Section 9.(7)(d) of this Ordinance;
  - iii. The restorable riparian buffer on the property shall have a minimum length of 1000 linear feet along a surface water and a minimum width of 50 feet as measured horizontally on a line perpendicular to the surface water;
  - iv. The size of the restorable riparian buffer on the property to be donated shall equal or exceed the area of mitigation responsibility determined pursuant to Section 9.(C)(4) of this Ordinance:
  - v. Restoration shall not require removal of man-made structures or infrastructure;
  - vi. The property shall be suitable to be successfully restored, based on existing hydrology, soils, and vegetation;
  - vii. The estimated cost of restoring and maintaining the property shall not exceed the value of the property minus site identification and transaction costs;

- viii. The property shall not contain any building, structure, object, site, or district that is listed in the National Register of Historic Places established pursuant to Public Law 89-665, 16 U.S.C. 470 as amended;
- ix. The property shall not contain any hazardous substance or solid waste;
- x. The property shall not contain structures or materials that present health or safety problems to the general public. If wells, septic, water or sewer connections exist, they shall be filled, remediated or closed at owner's expense in accordance with state and local health and safety regulations;
- xi. The property and adjacent properties shall not have prior, current, and known future land use that would inhibit the function of the restoration effort; and
- xii. The property shall not have any encumbrances or conditions on the transfer of the property interests.
- d. At the expense of the applicant or donor, the following information shall be submitted to the Town of Kernersville with any proposal for donations or dedications of interest in real property:
  - i. Documentation that the property meets the requirements laid out in Section 9.(C)(6)(c) of this Ordinance;
  - ii. US Geological Survey 1:24,000 (7.5 minute) scale topographic map, county tax map, USDA Natural Resource Conservation Service County Soil Survey Map, and county road map showing the location of the property to be donated along with information on existing site conditions, vegetation types, presence of existing structures and easements:
  - iii. A current property survey performed in accordance with the procedures of the North Carolina Department of Administration, State Property Office as identified by the State Board of Registration for Professional Engineers and Land Surveyors in "Standards of Practice for Land Surveying in North Carolina." Copies may be obtained from the North Carolina State Board of Registration for Professional Engineers and Land Surveyors, 3620 Six Forks Road, Suite 300, Raleigh, North Carolina 27609;
  - iv. A current appraisal of the value of the property performed in accordance with the procedures of the North Carolina Department of Administration, State Property Office as identified by the Appraisal Board in the "Uniform Standards of Professional North Carolina Appraisal Practice." Copies may be obtained from the Appraisal Foundation, Publications Department, P.O. Box 96734, Washington, D.C. 20090-6734; and

v. A title certificate.

## 7. Riparian Buffer Restoration or Enhancement

Persons who choose to meet their mitigation requirement through riparian buffer restoration or enhancement shall meet the following requirements:

- a. The applicant may restore or enhance a non-forested riparian buffer if either of the following applies:
  - i. The area of riparian buffer restoration is equal to the required area of mitigation determined pursuant to Section 9.(C)(4) of this Ordinance; or
  - ii. The area of riparian buffer enhancement is three times larger than the required area of mitigation determined pursuant to Section 9.(C)(4) of this Ordinance;
- b. The location of the riparian buffer restoration or enhancement shall comply with the requirements in Section 9.(C)(5) of this Ordinance;
- c. The riparian buffer restoration or enhancement site shall have a minimum width of 50 feet as measured horizontally on a line perpendicular to the surface water;
- d. Enhancement and restoration shall both have the objective of establishing a forested riparian buffer according to the requirements of this Item. Enhancement shall be distinguished from restoration based on existing buffer conditions. Where existing trees are sparse, that is greater than or equal to 100 trees per acre but less than 200 trees per acre, a buffer may be enhanced. Where existing woody vegetation is absent, that is less than 100 trees per acre, a buffer may be restored;
- e. The applicant shall first receive an Authorization Certificate for the proposed use according to the requirements of Section 9. (A) of this Ordinance. After receiving this determination, the applicant shall submit a restoration or enhancement plan for approval by the Town of Kernersville. The restoration or enhancement plan shall contain the following:
  - i. A map of the proposed restoration or enhancement site;
  - ii. A vegetation plan. The vegetation plan shall include a minimum of at least two native hardwood tree species planted at a density sufficient to provide 320 trees per acre at maturity;
  - iii. A grading plan. The site shall be graded in a manner to ensure diffuse flow through the riparian buffer;
  - iv. A fertilization plan; and
  - v. A schedule for implementation;
- f. Within one year after the Town of Kernersville has approved the restoration or enhancement plan, the applicant shall present proof to Town of Kernersville that the riparian buffer has been restored or enhanced. If proof is not presented within this timeframe, then

- the person shall be in violation of both the State's and the Town of Kernersville riparian buffer protection program;
- g. The mitigation area shall be placed under a perpetual conservation easement that will provide for protection of the property's nutrient removal functions; and
- h. The applicant shall submit annual reports for a period of five years after the restoration or enhancement showing that the trees planted have survived and that diffuse flow through the riparian buffer has been maintained. The applicant shall replace trees that do not survive and restore diffuse flow if needed during that five-year period.

#### 5-1.10 COMPLIANCE AND ENFORCEMENT

#### A. Site Inspections

- 1. Agents, officials, or other qualified persons authorized by the Town of Kernersville may periodically inspect riparian buffers to ensure compliance with this ordinance.
- 2. Notice of the right to inspect shall be included in the letter of approval of each variance and buffer authorization.

# 3. Authority to Enter Property and Conduct Investigations and Inspections

Authorized agents, officials or other qualified persons shall have the authority, upon presentation of proper credentials, to enter and inspect at reasonable times any property, public or private, for the purpose of investigating and inspecting the site of any riparian buffer. No person shall willfully resist, delay, or obstruct an authorized representative, employee, or agent of Town of Kernersville, while that person is inspecting or attempting to inspect a riparian buffer nor shall any person obstruct, hamper, or interfere with any such representative while in the process of carrying out their official duties. The Town of Kernersville shall have the power to conduct such investigations as deemed reasonably necessary to carry out the duties as prescribed in this Ordinance.

#### 4. Notice of Violation

- a. If it is determined that a person has failed to comply with the requirements of this Ordinance, or rules, or orders adopted or issued pursuant to this Ordinance, a notice of violation shall be served upon that person. The notice may be served by any means authorized under G.S. 1A-1, rule 4. In the event service cannot be accomplished by registered or certified mail, it may be accomplished in any manner provided in rule (4) j of the North Carolina Rules of Civil Procedure.
- b. The notice shall specify the violation and inform the person of the actions that need to be taken to comply with this Ordinance, or rules or orders adopted pursuant to this Ordinance. The notice shall direct the person to correct the violation within a specified

reasonable time. The notice shall inform the person that any person who violates or fails to act in accordance with any of the provisions of this Ordinance or rules or orders adopted or issued pursuant to this Ordinance is subject to the civil and criminal penalties and other enforcement actions as provided in this Ordinance.

## 5. Power to Require Statements

The Town of Kernersville shall also have the power to require written statements, or the filing of reports under oath, with respect to pertinent questions relating to land-disturbing activities.

#### **B.** Civil Penalties

#### 1. Assessment of Penalties

Any person who violates or fails to act in accordance with any of the provisions of this Ordinance or rules or orders adopted or issued pursuant to this Ordinance shall be subject to a civil penalty. A civil penalty for a violation may be assessed in an amount not to exceed ten thousand dollars (\$10,000) per day. If any violation for which a penalty may be assessed is continuous, a civil penalty may be assessed for each day of the violation in an amount not to exceed twenty-five thousand dollars (\$25,000) per day for as long as the violation occurs. Each day of a continuing violation shall constitute a separate violation under Section 10. (B)(1).

## 2. Notice of Civil Penalty Assessment

The governing body of the Town of Kernersville shall provide written notice of the civil penalty amount and the basis for the assessment to the person assessed. The notice of civil penalty assessment shall be served by any means authorized under G.S. 1A-1, Rule 4, and shall direct the violator to either pay the assessment or contest the assessment, within thirty (30) days after receipt of the notice of assessment by written demand for a hearing.

# 3. Hearing

A hearing on the civil penalty shall be conducted by the Kernersville Board of Adjustment within thirty (30) days after the date the written demand for the hearing is received by the Town.

#### 4. Final Decision.

The Kernersville Board of Adjustment shall issue a final decision on the civil penalty within thirty (30) days of the hearing. A copy of the final decision shall be served on the violator by any means authorized under G.S. 1A-1, Rule 4.

# 5. Appeal of Final Decision.

Appeal form the final decision of the governing body shall be to the Superior Court of the county in which the violation occurred. Any appeal must be filed with thirty days of receipt of the final decision. A copy of the appeal must be served on the (City manager/County board/other appropriate person) by any means authorized under G.S. 1A-1, Rule 4.

## 6. Demand for Payment of Penalty

An assessment that is not contested is due when the violator is served with a notice of assessment. The civil penalty must be paid within 30 days or the assessment, if not appealed, or within 30 days after the conclusion of the administrative or judicial review of the assessment. If payment is not received within 30 days after demand for payment is made, the Town of Kernersville may institute a civil action to recover the amount of the assessment. The civil action may be brought in the Superior Court where the violation occurred, or the violator's residence or principal place of business is located. Such civil actions must be filed within three (3) years of the date the assessment was due.

#### 7. Use of Penalties

Civil penalties collected pursuant to this Ordinance shall be credited to the general fund of the Town of Kernersville as nontax revenue.

#### C. Criminal Penalties

- 1. Any person who negligently violates any provision of this Ordinance or rule or order adopted pursuant to this Ordinance, shall be guilty of a Class 2 misdemeanor which may include a fine not to exceed fifteen thousand dollars (\$15,000) per day of violation, provided that such fine shall not exceed a cumulative total of two hundred thousand dollars (\$200,000) for each period of 30 days during which such a violation continues.
- 2. Any person who knowingly or willingly violates any provision of this Ordinance or rule or order adopted pursuant to this Ordinance, shall be guilty of a Class I felony which may include a fine not to exceed one hundred thousand dollars (\$100,000) per day of violation, provided that this fine shall not exceed a cumulative total of five hundred thousand dollars (\$500,000) for each period of 30 days during which such a violation continues.
- 3. Any person who knowingly violates any provision of this Ordinance or rule or order adopted pursuant to this Ordinance, shall be guilty of a Class C felony which may include a fine not to exceed two hundred fifty thousand dollars (\$250,000) per day of violation, provided that this fine shall not exceed a cumulative total one million dollars (\$1,000,000) for each period of 30 days during which such a violation continues.

## D. Injunctive Relief

## 1. Civil Action in Superior Court

Whenever the governing body of the Town of Kernersville has reasonable cause to believe that any person is violating or threatening to violate this Ordinance or any rule or order adopted or issued pursuant to this Ordinance, it may, either before or after the institution of any other action or proceeding authorized by this Ordinance, institute a civil action in the name of the Town of Kernersville for injunctive relief to restrain the violation or threatened violation. The action shall be brought in the Superior Court of Town of Kernersville.

#### 2. Order to Cease Violation

Upon determination by a court that an alleged violation is occurring or is threatened, the court shall enter any order or judgment that is necessary to abate the violation, to ensure that restoration is performed, or to prevent the threatened violation. The institution of an action for injunctive relief under this section shall not relieve any party to the proceedings from any civil or criminal penalty prescribed for violations of this Ordinance.

## E. Compliance with Requirements

Any person engaged in new activities as defined by this Ordinance who fails to meet the requirements of this Ordinance shall be deemed in violation of this Ordinance.

#### 5-1.11 SEVERABILITY

If any one or more sections or portions thereof of this Ordinance are held to be invalid or unenforceable, all other sections and portions thereof shall nevertheless continue in full force and effect.

## 5-1.12 EFFECTIVE DATE

This Ordinance will become effective upon approval by the NC Environmental Management Commission and adoption by the Town of Kernersville Board of Aldermen.

## 5-1.13 REVISIONS TO THIS ORDINANCE

The Town of Kernersville shall review any revisions to the Local Riparian Buffer Protection Ordinance made by the Environmental Management Commission and, within 60 days of receipt of the recommended revisions, submit draft amendments to the Commission for its consideration and comments. Within 90 days after receipt of the Commissions' comments, the Town of Kernersville will incorporate amendments into this ordinance.

## 5-1.14 DEFINITIONS

For the purpose of this Ordinance, these terms shall be defined as follows:

- 'Access Trails' means pedestrian trails constructed of pervious or impervious surfaces and related structures to access a surface water, including boardwalks, steps, rails, and signage.
- 'Airport Facilities' means all properties, facilities, buildings, structures, and activities that satisfy or otherwise fall within the scope of one or more of the definitions or uses of the words or phrases 'air navigation facility', 'airport', or 'airport protection privileges' under G.S. 63-1; the definition of 'aeronautical facilities' in G.S. 63-79(1); the phrase 'airport facilities' as used in G.S. 159-48(b)(1); the phrase 'aeronautical facilities' as defined in G.S. 159-81 and G.S. 159-97; and the phrase 'airport facilities and improvements' as used in Article V, Section 13, of the North Carolina Constitution, which shall include, without limitation, any and all of the following: airports, airport maintenance facilities, clear zones, drainage ditches, fields, hangars, landing lighting, airport and airport-related offices, parking facilities, related navigational and signal

systems, runways, stormwater outfalls, terminals, terminal shops, and all appurtenant areas used or suitable for airport buildings or other airport facilities, and all appurtenant rights-of-way; restricted landing areas; any structures, mechanisms, lights, beacons, marks, communicating systems, or other instrumentalities or devices used or useful as an aid, or constituting an advantage or convenience to the safe taking off, navigation, and landing of aircraft, or the safe and efficient operation or maintenance of an airport or restricted landing area; easements through, or interests in, air space over land or water, interests in airport hazards outside the boundaries of airports or restricted landing areas, and other protection privileges, the acquisition or control of which is necessary to ensure safe approaches to the landing areas of airports and restricted landing areas, and the safe and efficient operation thereof and any combination of any or all of such facilities. Notwithstanding the foregoing, the following shall not be included in the definition of 'airport facilities':

- 1. Satellite parking facilities;
- 2. Retail and commercial development outside of the terminal area, such as rental car facilities; and
- 3. Other secondary development, such as hotels, industrial facilities, free-standing offices and other similar buildings, so long as these facilities are not directly associated with the operation of the airport, and are not operated by a unit of government or special governmental entity such as an airport authority, in which case they are included in the definition of 'airport facilities'.
- **'Channel'** means a natural water-carrying trough cut vertically into low areas of the land surface by erosive action of concentrated flowing water or a ditch or canal excavated for the flow of water.
- **'DBH'** means diameter at breast height of a tree measured at 4.5 feet above ground surface level.
- **'Development'** means the same as defined in Rule 15A NCAC 2B .0202(23).
- **'Ditch or canal'** means a man-made channel other than a modified natural stream constructed for drainage purposes that is typically dug through inter-stream divide areas. A ditch or canal may have flows that are perennial, intermittent, or ephemeral and may exhibit hydrological and biological characteristics similar to perennial or intermittent streams.
- **'Ephemeral stream'** means a feature that carries only stormwater in direct response to precipitation with water flowing only during and shortly after large precipitation events. An ephemeral stream may or may not have a well-defined channel, the aquatic bed is always above the water table, and stormwater runoff is the primary source of water. An ephemeral stream typically lacks the biological, hydrological, and physical characteristics commonly associated with the continuous or intermittent conveyance of water.
- **'Existing development'** means development, other than that associated with agricultural or forest management activities that meets one of the following criteria:

- 1. It either is built or has established a vested right based on statutory or common law as interpreted by the courts, for projects that do not require a state permit, as of the effective date of either local new development stormwater programs implemented under Rule 15A NCAC 2B .0265 (Jordan Water Supply Nutrient Strategy: Stormwater Management for New Development) or, for projects requiring a state permit, as of the applicable compliance date established in Rule 15A NCAC 2B .0271 (Jordan Water Supply Nutrient Strategy: Stormwater Management for New Development), Items (5) and (6); or
- 2. It occurs after the compliance date set out in Sub-Item (4) (d) of Rule .0265 (Jordan Water Supply Nutrient Strategy: Stormwater Management for New Development) but does not result in a net increase in built-upon area.
- 'Greenway / Hiking Trails' means pedestrian trails constructed of pervious or impervious surfaces and related structures including but not limited to boardwalks, steps, rails, and signage, and that generally run parallel to the shoreline.
- **'High Value Tree'** means a tree that meets or exceeds the following standards: for pine species, 14-inch DBH or greater or 18-inch or greater stump diameter; or for hardwoods and wetland species, 16-inch DBH or greater or 24-inch or greater stump diameter.
- 'Intermittent stream' means a well-defined channel that contains water for only part of the year, typically during winter and spring when the aquatic bed is below the water table. The flow may be heavily supplemented by stormwater runoff. An intermittent stream often lacks the biological and hydrological characteristics commonly associated with the continuous conveyance of water.
- 'Jordan nutrient strategy' or 'Jordan water supply nutrient strategy' means the set of Rules 15A NCAC 2B .0262 through .0273 and .0311(p).
- **'Jordan Reservoir'** means the surface water impoundment operated by the US Army Corps of Engineers and named B. Everett Jordan Reservoir, as further delineated for purposes of the Jordan nutrient strategy in Rule 15A NCAC 2B .0262(4).
- 'Jordan watershed' means all lands and waters draining to B. Everett Jordan Reservoir.
- 'New Development' means any development project that does not meet the definition of existing development set out in this Ordinance. "Perennial stream" means a well-defined channel that contains water year round during a year of normal rainfall with the aquatic bed located below the water table for most of the year. Groundwater is the primary source of water for a perennial stream, but it also carries stormwater runoff. A perennial stream exhibits the typical biological, hydrological, and physical characteristics commonly associated with the continuous conveyance of water.
- 'Perennial waterbody' means a natural or man-made basin, including lakes, ponds, and reservoirs, that stores surface water permanently at depths sufficient to preclude growth of rooted plants. For the purpose of the State's riparian buffer protection program, the

waterbody must be part of a natural drainage way (i.e., connected by surface flow to a stream).

- **'Shoreline stabilization'** is the in-place stabilization of an eroding shoreline. Stabilization techniques which include "soft" methods or natural materials (such as root wads, or rock vanes) may be considered as part of a restoration design. However, stabilization techniques that consist primarily of "hard" engineering, such as concrete lined channels, riprap, or gabions, while providing bank stabilization, shall not be considered stream restoration.
- 'Stream restoration' is defined as the process of converting an unstable, altered or degraded stream corridor, including adjacent riparian zone and flood-prone areas to its natural or referenced, stable conditions considering recent and future watershed conditions. This process also includes restoring the geomorphic dimension, pattern, and profile as well as biological and chemical integrity, including transport of water and sediment produced by the stream's watershed in order to achieve dynamic equilibrium. 'Referenced' or 'referenced reach' means a stable stream that is in dynamic equilibrium with its valley and contributing watershed. A reference reach can be used to develop natural channel design criteria for stream restoration projects.
- 'Stream' means a body of concentrated flowing water in a natural low area or natural channel on the land surface.
- **'Stump diameter'** means the diameter of a tree measured at six inches above the ground surface level.
- **'Surface waters'** means all waters of the state as defined in G.S. 143-212 except underground waters
- 'Tree' means a woody plant with a DBH equal to or exceeding five inches or a stump diameter exceeding six inches.
- 'Temporary road' means a road constructed temporarily for equipment access to build or replace hydraulic conveyance structures such as bridges, culverts, pipes or water dependent structures, or to maintain public traffic during construction.

# Section 2. Creating Chapter C, Article VI - Riparian Buffer Protection Ordinance for Lands within the Randleman Lake Watershed

# CHAPTER C – ENVIRONMENTAL ORDINANCE ARTICLE VI – RIPARIAN BUFFER PROTECTION ORDINANCE FOR LANDS WITHIN THE RANDLEMAN LAKE WATERSHED

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#### 6-1 GENERAL PROVISIONS

#### 6-1.1 AUTHORITY

This Ordinance is adopted pursuant to the authority vested in the Town of Kernersville by the Session Laws and the General Statutes of North Carolina, particularly N.C Gen. Stat §153A-121, 153A-140, Chapter 153A, Article 18, N.C. Gen. Stat §160A-174, 160A-193, Chapter 160A, Article 19, and any special legislation enacted by the General Assembly for the Town of Kernersville.

#### 6-1.2 PURPOSE AND INTENT

The purpose of the Town of Kernersville in adopting the following Ordinance is to protect and preserve existing riparian buffers throughout the Randleman Lake Watershed as generally described in Rule 15A NCAC 02B .0250 (Randleman Lake Water Supply Watershed: Nutrient Management Strategy), in order to maintain their nutrient removal and stream protection functions. Additionally, this Ordinance will help protect the water supply uses of Randleman Lake Reservoir and of designated water supplies throughout the Randleman Lake watershed.

Buffers adjacent to streams provide multiple environmental protection and resource management benefits. Forested buffers enhance and protect the natural ecology of stream systems, as well as water quality through bank stabilization, shading, and nutrient removal. They also help to minimize flood damage in flood prone areas. Well-vegetated streamside riparian areas help to remove nitrogen and prevent sediment and sediment-bound pollutants such as phosphorous from reaching the streams.

#### 6-1.3 TITLE

This Ordinance shall be known as the *Town of Kernersville Riparian Buffer Protection Ordinance for Lands within the Randleman Lake Watershed*.

#### 6-1.4 JURISDICTION

This Ordinance shall be applied to all land in the planning jurisdiction of the Town of Kernersville that is located within the Randleman Lake Reservoir Watershed.

#### 6-1.5 APPLICABILITY

This Ordinance applies to all landowners and other persons conducting activities in the area described in Section 4, with the exception of activities conducted under the authority of the State, the United States, multiple jurisdictions, or local units of government, and forest harvesting and agricultural activities. The NC Division of Water Quality shall administer the requirements of Rule 15A NCAC 02B .0250 and .0252 (Randleman Lake Water Supply Nutrient Strategy: Protection of Existing Riparian Buffers and Mitigation of Existing Riparian Buffers, respectively) for these activities.

#### 6-1.6 RELATION TO OTHER ORDINANCES

The requirements of this Ordinance shall supersede all locally implemented buffer requirements stated in Rules 15A NCAC 02B .0214 through .0216 as applied to WS-II, WS-III, and WS-IV waters in the Randleman Lake watershed. If the provisions of this ordinance otherwise conflict with the provisions of any other validly enforceable ordinance(s) or laws, the most stringent provisions shall control. This Ordinance is not intended to interfere with, abrogate, or annul any other ordinance, rule, regulation, or other provision of law.

# 6-1.7 RIPARIAN AREA PROTECTION WITHIN THE RANDLEMAN LAKE RESERVOIR WATERSHED

#### A. Buffers Protected

The following minimum criteria shall be used for identifying regulated buffers:

- 1. This Ordinance shall apply to activities conducted within 50-foot wide riparian buffers directly adjacent to surface waters in the Randleman Lake watershed (intermittent streams, perennial streams, lakes, reservoirs, ponds and specified ditches), excluding wetlands.
- 2. Wetlands adjacent to surface waters or within 50 feet of surface waters shall be considered as part of the riparian buffer but are regulated pursuant to Rules 15A NCAC 2B .0230 and .0231, Rules 15A NCAC 2H .0500, 15A NCAC 2H .1300, and Sections 401 and 404 of the Federal Water Pollution Control Act.
- 3. For the purpose of this Ordinance, surface waters shall be subject to the requirements of this Ordinance if they are approximately shown on any of the following references, or if there is other site specific evidence that indicates to the Town of Kernersville the presence of waters not shown on any of these maps:
  - a. The most recent version of the hardcopy soil survey maps prepared by the Natural Resources Conservation Service of the United States Department of Agriculture.
  - b. The most recent version of the United States Geologic Survey (USGS) 1:24,000 scale (7.5 minute) quadrangle topographic maps.
  - c. A map approved by the Geographic Information Coordinating Council and by the NC Environmental Management Commission. Prior to approving a map under this Item, the Commission shall provide a 30-day public notice and opportunity for comment.

- d. A map developed by the local government and approved by the NC Environmental Management Commission per 15A NCAC 02B .0250(4) (c).
- 4. Where the specific origination point of a stream regulated under this Item is in question, upon request of the NC Division of Water Quality or another party, the Town of Kernersville shall make an on-site determination. A Town of Kernersville representative who has successfully completed the Division's Surface Water Identification Training Certification course, its successor, or other equivalent training curriculum approved by the Division, shall establish that point using the latest version of the Division publication, , Identification Methods for the Origins of Intermittent and Perennial Streams, v 3.1 February 28, 2005 available

http://portal.ncdenr.org/web/wq/swp/ws/401/waterresources/streamdeterm inations or from the NC Division of Water Quality - 401 Oversight Express Permitting Unit, or its successor. The Town of Kernersville may accept the results of a site assessment made by another party who meets these criteria. Any disputes over on-site determinations made according to this Item shall be referred to the Director of the Division of Water Quality c/o the 401 Oversight Express Permitting Unit, or its successor, in writing. The Director's determination is subject to review as provided in Articles 3 and 4 of G.S. 150B.

- 5. Riparian buffers protected by this Ordinance shall be measured pursuant to Section 7. (D) of this Ordinance.
- 6. Parties subject to this Ordinance shall abide by all State rules and laws regarding waters of the state including but not limited to Rules 15A NCAC 2B .0230 and .0231, Rules 15A NCAC 2H .0500, 15A NCAC 2H .1300, and Sections 401 and 404 of the Federal Water Pollution Control Act.

#### B. Exemption Based on On-site Determination

When a landowner or other affected party including the Division believes that the maps have inaccurately depicted surface waters, he or she shall consult the Town of Kernersville. Upon request, a Town of Kernersville representative who has successfully completed the Division of Water Quality's *Surface Water Identification Training Certification* course, its successor, or other equivalent training curriculum approved by the Division, shall make an on-site determination. The Town of Kernersville may also accept the results of site assessments made by other parties who have successfully completed such training. Any disputes over on-site determinations shall be referred to the Director of the Division of Water Quality c/o the 401 Oversight Express Permitting Unit, or its successor, in writing. A determination by the Director as to the accuracy or application of the maps is subject to review as provided in Articles 3 and 4 of G.S. 150B. Surface waters that appear on the maps shall not be subject to these buffer requirements if a site evaluation reveals any of the following cases:

- a. Ditches and manmade conveyances, to include manmade stormwater conveyances, other than modified natural streams, unless the ditch or manmade conveyance delivers untreated stormwater runoff from an adjacent source directly to an intermittent or perennial stream.
- b. Areas mapped as intermittent streams, perennial streams, lakes, ponds, or estuaries on the most recent versions of the United States Geological Survey 1:24,000 scale (7.5 minute quadrangle) topographic maps, hard-copy soil survey maps, or other EMC approved stream maps where no perennial waterbody, intermittent waterbody, lake, pond, or estuary actually exists on the ground.
- c. Ephemeral streams.
- d. Ponds and lakes created for animal watering, irrigation, or other agricultural uses that are not part of a natural drainage way that is classified in accordance with 15A NCAC 02B .0100. Ponds are part of the natural drainage way when they are hydrologically connected (i.e. the pond is fed by an intermittent or perennial stream) or when they have a direct discharge point to an intermittent or perennial stream.

## C. Exemption when Existing Uses are Present and Ongoing

This Ordinance shall not apply to uses that are existing and ongoing; however, this Ordinance shall apply at the time an existing, ongoing use is changed to another use. Change of use shall involve the initiation of any activity that does not meet either of the following criteria for existing, ongoing activity:

- 1. It was present within the riparian buffer as of the effective date of the original Ordinance. Existing uses shall include agriculture, buildings, industrial facilities, commercial areas, transportation facilities, maintained lawns, utility lines and on-site sanitary sewage systems, any of which involve either specific, periodic management of vegetation or displacement of vegetation by structures or regular activity. Only the portion of the riparian buffer occupied by the footprint of the existing use is exempt from this Ordinance. Change of ownership through purchase or inheritance is not a change of use. Activities necessary to maintain uses are allowed provided that the site remains similarly vegetated, no impervious surface is added within 50 feet of the surface water where it did not previously exist as of the effective date of this Ordinance, and existing diffuse flow is maintained. Grading and revegetating Zone Two is allowed provided that the health of the vegetation in Zone One is not compromised, the ground is stabilized, and existing diffuse flow is maintained.
- 2. Projects or proposed development that are determined by the Town of Kernersville to meet at least one of the following criteria:
  - a. Project requires a 401 Certification/404 Permit and these were issued prior to the effective date this Ordinance, and prior to the effective date of this Ordinance.

- b. Projects that require a state permit, such as landfills, NPDES wastewater discharges, land application of residuals and road construction activities, have begun construction or are under contract to begin construction and had received all required state permits and certifications prior to the effective date of this Ordinance;
- c. Projects that are being reviewed through the Clean Water Act Section 404/National Environmental Policy Act Merger 01 Process (published by the US Army Corps of Engineers and Federal Highway Administration, 2003) or its immediate successor and that have reached agreement with DENR on avoidance and minimization by the effective date of this Ordinance; or
- d. Projects that are not required to be reviewed by the Clean Water Act Section 404/National Environmental Policy Act Merger 01 Process (published by the US Army Corps of Engineers and Federal Highway Administration, 2003) or its immediate successor if a Finding of No Significant Impact has been issued for the project and the project has the written approval of the Town of Kernersville prior to the effective date of this Ordinance.

# D. Zones of the Riparian Buffer

The protected riparian buffer shall have two zones as follows:

- **Zone One** shall consist of a vegetated area that is undisturbed except for uses provided for in the Table of Uses, Section 8. (B) of this Ordinance. The location of Zone One shall be as follows:
  - a. For intermittent and perennial streams, Zone One shall begin at the top of the bank and extend landward a distance of 30 feet on all sides of the surface water, measured horizontally on a line perpendicular to a vertical line marking the top of the bank.
  - b. For ponds, lakes and reservoirs located within a natural drainage way, Zone One shall begin at the normal water level and extend landward a distance of 30 feet, measured horizontally on a line perpendicular to a vertical line marking the normal water level.
- **Zone Two** shall consist of a stable, vegetated area that is undisturbed except for uses provided for in the Table of Uses, Section 8. (B) of this Ordinance. Grading and revegetating in Zone Two is allowed provided that the health of the vegetation in Zone One is not compromised. Zone Two shall begin at the outer edge of Zone One and extend landward 20 feet as measured horizontally on a line perpendicular to the surface water. The combined width of Zones One and Two shall be 50 feet on all sides of the surface water.

### E. Diffuse Flow Requirements

Diffuse flow of runoff shall be maintained in the riparian buffer by dispersing concentrated flow prior to its entry into the buffer and reestablishing vegetation as follows:

- 1. Concentrated runoff from new ditches or man-made conveyances shall be converted to diffuse flow at non-erosive velocities before the runoff enters Zone Two of the riparian buffer;
- 2. Periodic corrective action to restore diffuse flow shall be taken as necessary and shall be designed to impede the formation of erosion gullies; and
- 3. As set out in Sections 7.(D) and 8.(B) of this Ordinance, The Zones of the Riparian Buffer and Table of Uses respectively, no new stormwater conveyances are allowed through the buffers except for those specified in the Table of Uses, Section 8.(B) of this Ordinance, addressing stormwater management ponds, drainage ditches, roadside ditches, and stormwater conveyances.

### 6-1.8 POTENTIAL USES AND ASSOCIATED REQUIREMENTS

# A. Approval for New Development

Town of Kernersville shall issue an approval for new development only if the development application proposes to avoid impacts to riparian buffers defined in Section 7. (A) of this Ordinance, or where the application proposes to impact such buffers, it demonstrates that the applicant has done the following, as applicable:

- 1. Determined the activity is exempt from requirements of this Ordinance;
- 2. Received an Authorization Certificate from the Town of Kernersville pursuant to Section 9.A of this Ordinance;
- 3. For uses designated as Allowable with Mitigation in the Table of Uses in Section 8.(B), received approval of mitigation plan pursuant to Section 9.(C) of this Ordinance; and
- 4. Received a variance pursuant to Section 9. (B).

#### B. Table of Uses

The following chart sets out potential new uses within the buffer and categorizes them as exempt, allowable, or allowable with mitigation. All uses not categorized as exempt, allowable, or allowable with mitigation are considered prohibited and may not proceed within the riparian buffer or outside the buffer if the use would impact the buffer, unless a variance is granted pursuant to Section 9. (C) of this Ordinance, Variances. The requirements for each category are given in Section 8. (C) of this Section following the Table of Uses.

* To qualify for the designation indicated in the column header, an activity must adhere to the limitations defined for it in a given listing as well as the requirements established in Section 8. (C) of this Ordinance	Exempt*	Allowable*	Allowable with Mitigation*
of this Ordinance.			

Access trails: Pedestrian access trails leading to the surface water, docks, fishing piers, boat ramps and other water dependent activities:  • Pedestrian access trails that are restricted to the minimum width practicable and do not exceed 4 feet in width of buffer disturbance, and provided that installation and use does not result in removal of trees as defined in this Ordinance and no impervious surface is added to the riparian buffer  • Pedestrian access trails that exceed 4 feet in width of buffer disturbance, the installation or use results in removal of trees as defined in this Ordinance or impervious surface is added to the riparian buffer	X	X	
<ul> <li>Airport facilities:</li> <li>Airport facilities that impact equal to or less than 150 linear feet or one-third of an acre of riparian buffer</li> <li>Airport facilities that impact greater than 150 linear feet or one-third of an acre of riparian buffer</li> <li>Activities necessary to comply with FAA requirements (e.g. radar uses or landing strips)<sup>1</sup></li> </ul>		X	X
Archaeological activities  • In Zones 1 and 2 and are designed, constructed and maintained to provide the maximum sediment removal and erosion protection, to have the least adverse effects on aquatic life and habitat, and to protect water quality to the maximum extent practical	X	X	
Bridges  Canoe Access provided that installation and use does not result in removal of trees as defined in this Ordinance and no impervious surface is added to the buffer.	X	X	
<ul> <li>Dam maintenance activities:</li> <li>Dam maintenance activities that do not cause additional buffer disturbance beyond the footprint of the existing dam or those covered under the U.S. Army Corps of Engineers Nationwide Permit</li> <li>Dam maintenance activities that do cause additional buffer disturbance beyond the footprint of the existing dam or those not covered under the U.S. Army Corps of Engineers</li> </ul>	X	X	
Nationwide Permit  Drainage ditches, roadside ditches and stormwater conveyances through riparian buffers:  New stormwater flows to existing drainage ditches, roadside ditches, and stormwater conveyances provided flows do not alter or result in the need to alter the conveyance and are managed to minimize the sediment, nutrients and other pollution that convey to waterbodies.  Realignment of existing roadside drainage ditches retaining	X	X	

the design dimensions, provided that no additional travel lanes			
are added and the minimum required roadway typical section			
is used based on traffic and safety considerations.		X	
• New or altered drainage ditches, roadside ditches and			
stormwater outfalls provided that a stormwater management			
facility is installed to control nutrients and attenuate flow			
before the conveyance discharges through the riparian buffer			X
• New drainage ditches, roadside ditches and stormwater			
conveyances applicable to linear projects that do not provide a			
stormwater management facility due to topography constraints			
provided that other practicable BMPs are employed.			
Drainage of a pond in a natural drainage way provided that a	X		
new riparian buffer that meets the requirements of Items 7(D)			
and $7(E)$ of this Ordinance is established adjacent to the new			
channel.			
Driveway crossings of streams and other surface waters subject			
to this Ordinance:			
Driveway crossings on single family residential lots that			
	X		
disturb equal to or less than 25 linear feet or 2,500 square feet			
of riparian buffer			
• Driveway crossings on single family residential lots that		X	
disturb greater than 25 linear feet or 2,500 square feet of			
riparian buffer			
• In a subdivision that cumulatively disturb equal to or less than		X	
150 linear feet or one-third of an acre of riparian buffer			
• In a subdivision that cumulatively disturb greater than 150			X
linear feet or one-third of an acre of riparian buffer			
Driveway impacts other than crossing of a stream or other			X
surface waters subject to this Ordinance			
Fences:			
Fences provided that disturbance is minimized and installation	37		
does not result in removal of trees as defined in this Ordinance	X		
Fences provided that disturbance is minimized and installation		X	
results in removal of trees as defined in this Ordinance		A	
Fertilizer application: one-time application to establish	X		
vegetation			
Grading and revegetation in Zone Two provided that diffuse	X		
flow and the health of existing vegetation in Zone One is not			
compromised and disturbed areas are stabilized until they are			
revegetated.			
Greenway / hiking trails designed, constructed and maintained		X	
to maximize nutrient removal and erosion protection, minimize			
adverse effects on aquatic life and habitat, and protect water			
quality to the maximum extent practical.			
Historic preservation:	X		
Designed, constructed and maintained to provide the maximum			
nutrient removal and erosion protection, to have the least			
adverse effects on aquatic life and habitat, and to protect water			
da resse essects on aquatio site and matriat, and to protect water			

quality to the maximum extent practical.			
Maintenance access on modified natural streams: a grassed		X	
travel way on one side of the water body when less impacting			
alternatives are not practical. The width and specifications of			
the travel way shall be only that needed for equipment access			
and operation. The travel way shall be located to maximize			
stream shading.			
Mining activities:			
• Mining activities that are covered by the Mining Act provided		X	
that new riparian buffers that meet the requirements of			
Sections 7.(D) and 7.(E) of this Ordinance are established			
adjacent to the relocated channels			
• Mining activities that are not covered by the Mining Act OR			X
where new riparian buffers that meet the requirements of			
Sections 7.(D) and 7.(E) of this Ordinance are not established			
adjacent to the relocated channels			
Wastewater or mining dewatering wells with approved	X		
NPDES permit	A		
Playground equipment:			
• Playground equipment on single family lots provided that			
installation and use does not result in removal of vegetation	X		
• Playground equipment installed on lands other than single-		X	
family lots or that requires removal of vegetation		A	
Ponds in natural drainage ways, excluding dry ponds:			
• New ponds provided that a riparian buffer that meets the			
requirements of Sections 7.(D) and 7.(E) of this Ordinance is		X	
established adjacent to the pond		Λ	
• New ponds where a riparian buffer that meets the			
requirements of Sections 7.(D) and 7.(E) of this Ordinance is			
NOT established adjacent to the pond			X
Protection of existing structures, facilities and stream banks		X	
when this requires additional disturbance of the riparian buffer			
or the stream channel			
Railroad impacts other than crossings of streams and other			X
surface waters subject to this Ordinance.			
Railroad crossings of streams and other surface waters subject to			
this Ordinance:			
• Railroad crossings that impact equal to or less than 40 linear	X		
feet of riparian buffer			
• Railroad crossings that impact greater than 40 linear feet but		X	
equal to or less than 150 linear feet or one-third of an acre of			
riparian buffer			
• Railroad crossings that impact greater than 150 linear feet or			X
one-third of an acre of riparian buffer			
Recreational and accessory structures:			
Sheds and gazebos in Zone Two, provided they are not prohibited under local water supply ordinance:			
prohibited under local water supply ordinance:			

o Total footprint less than or equal to 150 square feet per		X	
lot.			X
o Total footprint greater than 150 square feet per lot.			A
• Wooden slatted decks and associated steps, provided the use			
meets the requirements of Sections 7.(D) and 7.(E) of this			
Ordinance:		v	
<ul> <li>Deck at least eight feet in height and no vegetation removed from Zone One.</li> </ul>		X	
<ul> <li>Deck less than eight feet in height or vegetation removed</li> </ul>			X
from Zone One.			
Removal of previous fill or debris provided that diffuse flow is	X		
maintained and vegetation is restored	11		
Road impacts other than crossings of streams and other surface			X
waters subject to this Ordinance			
Road crossings of streams and other surface waters subject to			
this Ordinance:			
• Road crossings that impact equal to or less than 40 linear feet	37		
of riparian buffer	X		
• Road crossings that impact greater than 40 linear feet but		X	
equal to or less than 150 linear feet or one-third of an acre of			
riparian buffer			
• Road crossings that impact greater than 150 linear feet or one-			37
third of an acre of riparian buffer			X
Road relocation: Relocation of existing private access roads			
associated with public road projects where necessary for public			
safety:			
• Less than or equal to 2,500 square feet of buffer impact		X	
• Greater than 2,500 square feet of buffer impact			X
Stormwater BMPs:			
• Wet detention, bioretention, and constructed wetlands in Zone		X	
Two if diffuse flow of discharge is provided into Zone One			
• Wet detention, bioretention, and constructed wetlands in Zone			X
One			
Scientific studies and stream gauging:	X		
In Zones One and Two if they are designed, constructed and			
maintained to protect water quality to the maximum extent			
practical.		37	
Streambank or shoreline stabilization		X	
Temporary roads provided that the disturbed area is restored to pre-construction topographic and hydrologic conditions			
pre-construction topographic and hydrologic conditions immediately after construction is complete and replanted			
immediately with comparable vegetation, except that tree			
planting may occur during the dormant season. A one-time			
application of fertilizer may be used to establish vegetation: At			
the end of five years the restored buffer shall comply with the			
restoration criteria in Section 9.(C)(7) of this Ordinance:			
• Less than or equal to 2,500 square feet of buffer disturbance	X		
- 2005 than of equal to 2,300 square feet of ourier distillounce		X	

Creater than 2.500 square feet of huffer disturbance			
• Greater than 2,500 square feet of buffer disturbance		X	
Associated with culvert installation or bridge construction or		11	
replacement.			
Temporary sediment and erosion control devices, provided that			
the disturbed area is restored to pre-construction topographic			
and hydrologic conditions immediately after construction is			
complete and replanted immediately with comparable			
vegetation, except that tree planting may occur during the			
dormant season. A one-time application of fertilizer may be			
used to establish vegetation. At the end of five years the			
restored buffer shall comply with the restoration criteria in			
Section 9.(C)(7) of this Ordinance:	W		
• In Zone Two provided ground cover is established within	X		
timeframes required by the Sedimentation and Erosion			
Control Act, vegetation in Zone One is not compromised, and			
runoff is released as diffuse flow in accordance with Section			
7. (E) of this Ordinance.			
• In Zones One and Two to control impacts associated with uses		X	
approved by Town of Kernersville or that have received a			
variance, provided that sediment and erosion control for			
upland areas is addressed, to the maximum extent practical,			
outside the buffer.			
• In-stream temporary erosion and sediment control measures	X		
for work within a stream channel that is authorized under			
Sections 401 and 404 of the Federal Water Pollution Control			
Act.			
In-stream temporary erosion and sediment control measures		v	
for work within a stream channel.		X	
Utility, electric, aerial, perpendicular crossings of streams and			
other surface waters subject to this Ordinance <sup>2,3,5</sup> :			
Disturb equal to or less than 150 linear feet of riparian buffer	X		
Disturb equal to or less than 150 linear feet of riparian buffer     Disturb greater than 150 linear feet of riparian buffer		X	
Utility, electric, aerial, other than perpendicular crossings <sup>5</sup> :			
		X	
• Impacts in Zone Two		7.	X
• Impacts in Zone One <sup>2,3</sup>			
Utility, electric, underground, perpendicular crossings <sup>3,4,5</sup> :	X		
• Disturb less than or equal to 40 linear feet of riparian buffer	Λ	X	
Disturb greater than 40 linear feet of riparian buffer		74	
Utility, electric, underground, other than perpendicular			
crossings <sup>4</sup> :	X		
Impacts in Zone Two	Λ		
• Impacts in Zone One <sup>1</sup>	X		
Utility, non-electric, perpendicular crossings of streams and			
other surface waters subject to this Ordinance <sup>4,5</sup> .:			
• Disturb equal to or less than 40 linear feet of riparian buffer			
with a maintenance corridor equal to or less than 10 feet in	X		
width			
			1

• Disturb equal to or less than 40 linear feet of riparian buffer		X	
with a maintenance corridor greater than 10 feet in width			
• Disturb greater than 40 linear feet but equal to or less than 150		***	
linear feet of riparian buffer with a maintenance corridor equal		X	
<u> </u>			
to or less than 10 feet in width			
• Disturb greater than 40 linear feet but equal to or less than 150			X
_			11
linear feet of riparian buffer with a maintenance corridor			
greater than 10 feet in width			
• Disturb greater than 150 linear feet of riparian buffer			X
Utility, non-electric, other than perpendicular crossings <sup>4.5</sup> :		7.7	
Impacts in Zone Two		X	
• Impacts in Zone One <sup>1</sup>			X
Vegetation management:			
• Emergency fire control measures provided that topography is	X		
restored			
<ul> <li>Mowing or harvesting of plant products in Zone Two</li> </ul>	X		
Planting vegetation to enhance the riparian buffer	X		
• Pruning forest vegetation provided that the health and function	X		
of the forest vegetation is not compromised			
• Removal of individual trees that are in danger of causing			
	X		
damage to dwellings, other structures or human life, or are			
imminently endangering stability of the streambank.			
• Removal of individual trees which are dead, diseased or	X		
	Λ		
damaged.			
Removal of poison ivy	X		
Removal of invasive exotic vegetation as defined in:	X		
Smith, Cherri L. 1998. Exotic Plant Guidelines. Dept. of			
Environment and Natural Resources. Division of Parks and			
Recreation. Raleigh, NC. Guideline #30			
Vehicular access roads leading to water-dependent structures		X	
as defined in 15A NCAC 02B .0202, provided they do not			
cross the surface water and have minimum practicable width			
_			
not exceeding ten feet.			
• Water dependent structures as defined in 15A NCAC 02B		X	
.0202 where installation and use result in disturbance to			
riparian buffers.			
Water supply reservoirs:			
Water supply reservoirs:		X	
• New reservoirs where a riparian buffer that meets the		X	
		X	
• New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is		X	
• New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir		X	
<ul> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir</li> <li>New reservoirs where a riparian buffer that meets the</li> </ul>		X	X
• New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir		X	X
<ul> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir</li> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is</li> </ul>		X	X
<ul> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir</li> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is not established adjacent to the reservoir</li> </ul>		X	X
<ul> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir</li> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is not established adjacent to the reservoir</li> <li>Water wells</li> </ul>	V	X	X
<ul> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir</li> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is not established adjacent to the reservoir</li> </ul>	X		X
<ul> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir</li> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is not established adjacent to the reservoir</li> <li>Water wells</li> <li>Single family residential water wells</li> </ul>	X	X	X
<ul> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is established adjacent to the reservoir</li> <li>New reservoirs where a riparian buffer that meets the requirements of Sections 7.(D) and 7.(E) of this Ordinance is not established adjacent to the reservoir</li> <li>Water wells</li> </ul>	X		X

the riparian buffers:			
• Wetland, stream and buffer restoration that requires NC	**		
Division of Water Quality approval for the use of a 401 Water	X		
Quality Certification			
Wetland, stream and buffer restoration that does not require		X	
Division of Water Quality approval for the use of a 401 Water			
Quality Certification			
Wildlife passage structures		X	
` '		X	

### <sup>1</sup>Provided that:

- No heavy equipment is used in Zone One.
- Vegetation in undisturbed portions of the buffer is not compromised.
- Felled trees are removed by chain.
- No permanent felling of trees occurs in protected buffers or streams.
- Stumps are removed only by grinding.
- At the completion of the project the disturbed area is stabilized with native vegetation.
- Zones one and two meet the requirements of Sections 7.(D) and 7.(E)

<sup>2</sup>Provided that, in Zone One, all of the following BMPs for overhead utility lines are used. If all of these BMPs are not used, then the overhead utility lines shall require a no practical alternative evaluation by the Town of Kernersville, as defined in Section 9. (A).

- A minimum zone of 10 feet wide immediately adjacent to the water body shall be managed such that only vegetation that poses a hazard or has the potential to grow tall enough to interfere with the line is removed.
- Woody vegetation shall be cleared by hand. No land grubbing or grading is allowed
- Vegetative root systems shall be left intact to maintain the integrity of the soil. Stumps shall remain where trees are cut.
- Riprap shall not be used unless it is necessary to stabilize a tower.
- No fertilizer shall be used other than a one-time application to re-establish vegetation.
- Construction activities shall minimize the removal of woody vegetation, the
  extent of the disturbed area, and the time in which areas remain in a disturbed
  state.
- Active measures shall be taken after construction and during routine maintenance to ensure diffuse flow of stormwater through the buffer.
- In wetlands, mats shall be utilized to minimize soil disturbance.

<sup>3</sup>Provided that poles or aerial infrastructure shall not be installed within 10 feet of a water body unless Town of Kernersville completes a no practical alternative evaluation as defined in Section 9. (A).

<sup>4</sup>Provided that, in Zone One, all of the following BMPs for underground utility lines are used. If all of these BMPs are not used, then the underground utility line shall require a no practical alternative evaluation by Town of Kernersville, as defined in Section 9. (A).

- Woody vegetation shall be cleared by hand. No land grubbing or grading is allowed.
- Vegetative root systems shall be left intact to maintain the integrity of the soil. Stumps shall remain, except in the trench where trees are cut.
- Underground cables shall be installed by vibratory plow or trenching.
- The trench shall be backfilled with the excavated soil material immediately following cable installation.
- No fertilizer shall be used other than a one-time application to re-establish vegetation.
- Construction activities shall minimize the removal of woody vegetation, the
  extent of the disturbed area, and the time in which areas remain in a disturbed
  state.
- Measures shall be taken upon completion of construction and during routine maintenance to ensure diffuse flow of stormwater through the buffer.
- In wetlands, mats shall be utilized to minimize soil disturbance.

# C. Requirements for Categories of Uses

Uses designated in Section 8. (B) of this Section as exempt, allowable, and allowable with mitigation within a riparian buffer shall have the following requirements:

# 1. Exempt.

Uses designated as exempt are permissible without authorization by Town of Kernersville provided that they adhere to the limitations of the activity as defined in Section 8. (B) of this Section, the Table of Uses. In addition, exempt uses shall be designed, constructed, and maintained to minimize soil disturbance and to provide the maximum water quality protection practicable, including construction, monitoring, and maintenance activities.

#### 2. Allowable.

Uses designated as allowable may proceed provided that there are no practical alternatives to the requested use pursuant to Section 9. (A) of this Section. This includes construction, monitoring, and maintenance activities. These uses require written authorization from the Town of Kernersville.

# 3. Allowable with Mitigation.

Uses designated as allowable with mitigation may proceed provided that there are no practical alternatives to the requested use pursuant to Section 9. (A) of this Section and an appropriate mitigation strategy has been approved

<sup>&</sup>lt;sup>5</sup>Perpendicular crossings are those that intersect the surface water at an angle between 75 degrees and 105 degrees.

pursuant to Section 9. (C). These uses require written authorization from the Town of Kernersville.

#### 6-1.9 PERMITS PROCEDURES, REQUIREMENTS, AND APPROVALS

# A. Determination of No Practical Alternatives / Request for Authorization Certificate

- 1. Persons who wish to undertake uses designated as allowable or allowable with mitigation shall submit a request for a "no practical alternatives" determination to the Town of Kernersville. The applicant shall certify that the project meets all the following criteria for finding "no practical alternatives":
  - a. The basic project purpose cannot be practically accomplished in a manner that would better minimize disturbance, preserve aquatic life and habitat, and protect water quality;
  - b. The use cannot practically be reduced in size or density, reconfigured or redesigned to better minimize disturbance, preserve aquatic life and habitat, and protect water quality; and
  - c. Best management practices shall be used if necessary to minimize disturbance, preserve aquatic life and habitat, and protect water quality.
- 2. The applicant shall also submit at least the following information in support of their assertion of "no practical alternatives":
  - a. The name, address and phone number of the applicant;
  - b. The nature of the activity to be conducted by the applicant;
  - c. The location of the activity, including the jurisdiction;
  - d. A map of sufficient detail to accurately delineate the boundaries of the land to be utilized in carrying out the activity, the location and dimensions of any disturbance in riparian buffers associated with the activity, and the extent of riparian buffers on the land;
  - e. An explanation of why this plan for the activity cannot be practically accomplished, reduced or reconfigured to better minimize disturbance to the riparian buffer, preserve aquatic life and habitat and protect water quality; and
  - f. Plans for any best management practices proposed to be used to control the impacts associated with the activity.
- 3. Within 60 days of a submission that addresses Section 9.(A)(2), the Town of Kernersville shall review the entire project and make a finding of fact as to whether the criteria in Section 9.(A)(1) of this Section have been met. A finding of "no practical alternatives" shall result in issuance of an Authorization Certificate. Failure to act within 60 days shall be construed as a finding of "no practical alternatives" and an Authorization Certificate shall be issued to the applicant unless one of the following occurs:
  - a. The applicant agrees, in writing, to a longer period;

- b. The Town of Kernersville determines that the applicant has failed to furnish requested information necessary to the Town of Kernersville decision;
- c. The final decision is to be made pursuant to a public hearing; or
- d. The applicant refuses access to its records or premises for the purpose of gathering information necessary to the Town of Kernersville's decision.
- 4. The Town of Kernersville may attach conditions to the Authorization Certificate that support the purpose, spirit, and intent of this Ordinance.
- 5. Any appeals of determinations regarding Authorization Certificates shall be referred to the Director of the Division of Water Quality, c/o the 401 Oversight Express Permitting Unit, or its successor. The Director's decision is subject to review as provided in G.S. 150B Articles 3 and 4.

#### B. Variances

### 1. Requirements for Variances.

Persons who wish to undertake prohibited uses may pursue a variance. The Town of Kernersville may grant minor variances. For major variances, the Town of Kernersville shall prepare preliminary findings and submit them to the Division of Water Quality, 4 01 Oversight Express Permitting Unit, or its successor for approval by the Environmental Management Commission. The variance request procedure shall be as follows:

- a. For any variance request, the Town of Kernersville shall make a finding of fact as to whether there are practical difficulties or unnecessary hardships that prevent compliance with the riparian buffer protection requirements. A finding of practical difficulties or unnecessary hardships shall require that the following conditions are met:
  - i. If the applicant complies with the provisions of this Ordinance, he/she can secure no reasonable return from, nor make reasonable use of, his/her property. Merely proving that the variance would permit a greater profit from the property shall not be considered adequate justification for a variance. Moreover, the Town of Kernersville shall consider whether the variance is the minimum possible deviation from the terms of this Ordinance that shall make reasonable use of the property possible;
  - ii. The hardship results from application of this Ordinance to the property rather than from other factors such as deed restrictions or other hardship;
  - iii. The hardship is due to the physical nature of the applicant's property, such as its size, shape, or topography, such that compliance with provisions of this ordinance would not allow reasonable use of the property;

- iv. The applicant did not cause the hardship by knowingly or unknowingly violating this Ordinance;
  - v. The hardship is rare or unique to the applicant's property.
- b. The variance is in harmony with the general purpose and intent of the State's riparian buffer protection requirements and this Ordinance and preserves its spirit; and
- c. In granting the variance, the public safety and welfare have been assured, water quality has been protected, and substantial justice has been done.

#### 2. Minor Variances

A minor variance request pertains to activities that will impact only Zone Two of the riparian buffer. Minor variance requests shall be reviewed and approved based on the criteria in Section 9. (A)(1) through Section 9. (A)(3) by the Town of Kernersville pursuant to G.S. 153A-Article 18, or G.S. 160A-Article 19. The Town of Kernersville may attach conditions to the variance approval that support the purpose, spirit and intent of the riparian buffer protection program. Request for appeals to decisions made by the Town of Kernersville shall be made in writing to the Director of the Division of Water Quality c/o the 401 Oversight Express Permitting Unit, or its successor. The Director's decision is subject to review as provided in G.S. 150B Articles 3 and 4.

# 3. Major Variances

A major variance request pertains to activities that will impact any portion of Zone One or any portion of both Zones One and Two of the riparian buffer. If Town of Kernersville has determined that a major variance request meets the requirements in Section 9.(B)(1)), then it shall prepare a preliminary finding and submit it to the NC Environmental Management Commission c/o the Division of Water Quality, 401 Oversight Express Permitting Unit, or its successor, for approval. Within 90 days after receipt by Town of Kernersville, the Commission shall review preliminary findings on major variance requests and take one of the following actions: approve, approve with conditions and stipulations, or deny the request. Appeals from a Commission decision on a major variance request are made on judicial review to Superior Court.

# C. Mitigation

1. This item shall apply to persons who wish to impact a riparian buffer in the Randleman Lake watershed when one of the following applies:

- a. A person has received an Authorization Certificate pursuant to Section 9.(A) of this Ordinance for a proposed use that is designated as "allowable with mitigation;" or
- **b.** A person has received a variance pursuant to Section 9. (B) of this Ordinance and is required to perform mitigation as a condition of a variance approval.

# 2. Issuance of the Mitigation Approval

Town of Kernersville shall issue a mitigation approval upon determining that a proposal meets the requirements set out in this Ordinance. The approval shall identify at a minimum the option chosen, the required and proposed areas, and either the mitigation location or the offset payment amount as applicable.

# 3. Options for Meeting the Mitigation Requirement

The mitigation requirement may be met through one of the following options:

- a. Payment of a compensatory mitigation fee to the Riparian Buffer Restoration Fund pursuant to 15A NCAC 02B .0269 (as referenced in 15A NCAC 02B .0252(7)) contingent upon acceptance of payments by the NC Ecosystem Enhancement Program, or to a private mitigation bank that complies with banking requirements of the US Army Corps of Engineers, currently set out at <a href="http://www.saw.usace.army.mil/WETLANDS/Mitigation/mitbanks">http://www.saw.usace.army.mil/WETLANDS/Mitigation/mitbanks</a> <a href="http://www.saw.usace.army.mil/WETLANDS/Mitigation/mitbanks">httml</a> or from the US Army Corps of Engineers, P.O. Box 1890, Wilmington, NC, 28402-1890, and the applicable trading criteria in Rule 15A NCAC 02B .0273;
- b. Donation of real property or of an interest in real property pursuant to Section 9. (C)(6) of this Ordinance; or
- **c.** Restoration or enhancement of a non-forested riparian buffer pursuant to the requirements of Section 9. (C)(7) of this Ordinance.

#### 4. The Area of Mitigation

Town of Kernersville shall determine the required area of mitigation, which shall apply to all mitigation options identified in Section 9.(C)(3) of this Ordinance and as further specified in the requirements for each option set out in this Section, according to the following:

- a. The impacts in square feet to each zone of the riparian buffer shall be determined by Town of Kernersville by adding the following:
  - i. The area of the footprint of the use causing the impact to the riparian buffer;
  - ii. The area of the boundary of any clearing and grading activities within the riparian buffer necessary to accommodate the use; and
  - iii. The area of any ongoing maintenance corridors within the riparian buffer associated with the use.

- b. The required area of mitigation shall be determined by applying the following multipliers to the impacts determined in Section 9.C. (4) (a) of this Ordinance to each zone of the riparian buffer:
  - i. Impacts to Zone One of the riparian buffer shall be multiplied by three;
  - ii. Impacts to Zone Two of the riparian buffer shall be multiplied by one and one-half; and
  - iii. Impacts to wetlands within Zones One and Two of the riparian buffer that are subject to mitigation under 15A NCAC 2H .0506 shall comply with the mitigation ratios in 15A NCAC 2H .0506.

# 5. The Location of Mitigation

For any option chosen, the mitigation effort shall be located within the Randleman Lake watershed, as defined in 15A NCAC 02B .0249, and the same distance and upstream from the Randleman Lake Reservoir as the proposed impact, or closer to and upstream of the Reservoir than the impact, and as close to the location of the impact as feasible. Alternatively, the applicant may propose mitigation anywhere within the Randleman Lake watershed, as defined in 15A NCAC 02B .0249, provided that the mitigation proposal accounts for differences in delivery of nutrients to the Randleman Lake Reservoir resulting from differences between the locations of the buffer impact and mitigation. Additional location requirements for the property donation option are enumerated in Section 9. (C)(6)(c)(i) of this Ordinance.

# 6. Donation of Property

Persons who choose to satisfy their mitigation determination by donating real property or an interest in real property shall meet the following requirements:

- a. The donation of real property interests may be used to either partially or fully satisfy the payment of a compensatory mitigation fee to the Riparian Buffer Restoration Fund pursuant to 15A NCAC 02B .0252. The value of the property interest shall be determined by an appraisal performed in accordance with Section 9. (C)(6)(d)(iv) of this Ordinance. The donation shall satisfy the mitigation determination if the appraised value of the donated property interest is equal to or greater than the required fee. If the appraised value of the donated property interest is less than the required fee calculated pursuant to 15A NCAC 02B .0252, the applicant shall pay the remaining balance due.
- b. The donation of conservation easements to satisfy compensatory mitigation requirements shall be accepted only if the conservation easement is granted in perpetuity.
- c. Donation of real property interests to satisfy the mitigation determination shall be accepted only if such property meets all of the following requirements:

- i. In addition to the location requirements of Section 9. (C)(5) of this Ordinance, the property shall be located within an area that is identified as a priority for restoration in, or is otherwise consistent with the goals of, the *Basinwide Wetlands and Riparian Restoration Plan for the Cape Fear River Basin* developed by NC Division of Water Quality pursuant to G.S. 143-214.10;
- ii. The property shall contain riparian buffers not currently protected by the State's riparian buffer protection program that are in need of restoration as defined in Section 9.C.(7)(d) of this Ordinance;
- iii. The restorable riparian buffer on the property shall have a minimum length of 1000 linear feet along a surface water and a minimum width of 50 feet as measured horizontally on a line perpendicular to the surface water;
- iv. The size of the restorable riparian buffer on the property to be donated shall equal or exceed the area of mitigation responsibility determined pursuant to Section 9.(C)(4) of this Ordinance;
- v. Restoration shall not require removal of man-made structures or infrastructure;
- vi. The property shall be suitable to be successfully restored, based on existing hydrology, soils, and vegetation;
- vii. The estimated cost of restoring and maintaining the property shall not exceed the value of the property minus site identification and transaction costs;
- viii. The property shall not contain any building, structure, object, site, or district that is listed in the National Register of Historic Places established pursuant to Public Law 89-665, 16 U.S.C. 470 as amended;
- ix. The property shall not contain any hazardous substance or solid waste:
- x. The property shall not contain structures or materials that present health or safety problems to the general public. If wells, septic, water or sewer connections exist, they shall be filled, remediated or closed at owner's expense in accordance with state and local health and safety regulations;
- xi. The property and adjacent properties shall not have prior, current, and known future land use that would inhibit the function of the restoration effort; and
- xii. The property shall not have any encumbrances or conditions on the transfer of the property interests.

- d. At the expense of the applicant or donor, the following information shall be submitted to the Town of Kernersville with any proposal for donations or dedications of interest in real property:
  - i. Documentation that the property meets the requirements laid out in Section 9.(C)(6)(c) of this Ordinance;
  - ii. US Geological Survey 1:24,000 (7.5 minute) scale topographic map, county tax map, USDA Natural Resource Conservation Service County Soil Survey Map, and county road map showing the location of the property to be donated along with information on existing site conditions, vegetation types, presence of existing structures and easements;
  - iii. A current property survey performed in accordance with the procedures of the North Carolina Department of Administration, State Property Office as identified by the State Board of Registration for Professional Engineers and Land Surveyors in "Standards of Practice for Land Surveying in North Carolina." Copies may be obtained from the North Carolina State Board of Registration for Professional Engineers and Land Surveyors, 3620 Six Forks Road, Suite 300, Raleigh, North Carolina 27609;
  - iv. A current appraisal of the value of the property performed in accordance with the procedures of the North Carolina Department of Administration, State Property Office as identified by the Appraisal Board in the "Uniform Standards of Professional North Carolina Appraisal Practice." Copies may be obtained from the Appraisal Foundation, Publications Department, P.O. Box 96734, Washington, D.C. 20090-6734; and
  - v. A title certificate.

# 7. Riparian Buffer Restoration or Enhancement

Persons who choose to meet their mitigation requirement through riparian buffer restoration or enhancement shall meet the following requirements:

- a. The applicant may restore or enhance a non-forested riparian buffer if either of the following applies:
  - i. The area of riparian buffer restoration is equal to the required area of mitigation determined pursuant to Section 9.(C)(4) of this Ordinance; or
  - ii. The area of riparian buffer enhancement is three times larger than the required area of mitigation determined pursuant to Section 9.(C)(4) of this Ordinance;
- b. The location of the riparian buffer restoration or enhancement shall comply with the requirements in Section 9.(C)(5) of this Ordinance;

- c. The riparian buffer restoration or enhancement site shall have a minimum width of 50 feet as measured horizontally on a line perpendicular to the surface water;
- d. Enhancement and restoration shall both have the objective of establishing a forested riparian buffer according to the requirements of this Item. Enhancement shall be distinguished from restoration based on existing buffer conditions. Where existing trees are sparse, that is greater than or equal to 100 trees per acre but less than 200 trees per acre, a buffer may be enhanced. Where existing woody vegetation is absent, that is less than 100 trees per acre, a buffer may be restored;
- e. The applicant shall first receive an Authorization Certificate for the proposed use according to the requirements of Section 9. (A) of this Ordinance. After receiving this determination, the applicant shall submit a restoration or enhancement plan for approval by the Town of Kernersville. The restoration or enhancement plan shall contain the following:
  - i. A map of the proposed restoration or enhancement site;
  - ii. A vegetation plan. The vegetation plan shall include a minimum of at least two native hardwood tree species planted at a density sufficient to provide 320 trees per acre at maturity;
  - iii. A grading plan. The site shall be graded in a manner to ensure diffuse flow through the riparian buffer;
  - iv. A fertilization plan; and
  - v. A schedule for implementation;
- f. Within one year after the Town of Kernersville has approved the restoration or enhancement plan, the applicant shall present proof to Town of Kernersville that the riparian buffer has been restored or enhanced. If proof is not presented within this timeframe, then the person shall be in violation of both the State's and the Town of Kernersville riparian buffer protection program;
- g. The mitigation area shall be placed under a perpetual conservation easement that will provide for protection of the property's nutrient removal functions; and
- h. The applicant shall submit annual reports for a period of five years after the restoration or enhancement showing that the trees planted have survived and that diffuse flow through the riparian buffer has been maintained. The applicant shall replace trees that do not survive and restore diffuse flow if needed during that five-year period.

### 6-1.10 COMPLIANCE AND ENFORCEMENT

### A. Site Inspections

- 1. Agents, officials, or other qualified persons authorized by the Town of Kernersville may periodically inspect riparian buffers to ensure compliance with this ordinance.
- 2. Notice of the right to inspect shall be included in the letter of approval of each variance and buffer authorization.

# 3. Authority to Enter Property and Conduct Investigations and Inspections

Authorized agents, officials or other qualified persons shall have the authority, upon presentation of proper credentials, to enter and inspect at reasonable times any property, public or private, for the purpose of investigating and inspecting the site of any riparian buffer. No person shall willfully resist, delay, or obstruct an authorized representative, employee, or agent of Town of Kernersville, while that person is inspecting or attempting to inspect a riparian buffer nor shall any person obstruct, hamper, or interfere with any such representative while in the process of carrying out their official duties. The Town of Kernersville shall have the power to conduct such investigations as deemed reasonably necessary to carry out the duties as prescribed in this Ordinance.

#### 4. Notice of Violation

- a. If it is determined that a person has failed to comply with the requirements of this Ordinance, or rules, or orders adopted or issued pursuant to this Ordinance, a notice of violation shall be served upon that person. The notice may be served by any means authorized under G.S. 1A-1, rule 4. In the event service cannot be accomplished by registered or certified mail, it may be accomplished in any manner provided in rule (4) j of the North Carolina Rules of Civil Procedure.
- b. The notice shall specify the violation and inform the person of the actions that need to be taken to comply with this Ordinance, or rules or orders adopted pursuant to this Ordinance. The notice shall direct the person to correct the violation within a specified reasonable time. The notice shall inform the person that any person who violates or fails to act in accordance with any of the provisions of this Ordinance or rules or orders adopted or issued pursuant to this Ordinance is subject to the civil and criminal penalties and other enforcement actions as provided in this Ordinance.

# 5. Power to Require Statements

The Town of Kernersville shall also have the power to require written statements, or the filing of reports under oath, with respect to pertinent questions relating to land-disturbing activities.

### **B.** Civil Penalties

#### 1. Assessment of Penalties

Any person who violates or fails to act in accordance with any of the provisions of this Ordinance or rules or orders adopted or issued pursuant

to this Ordinance shall be subject to a civil penalty. A civil penalty for a violation may be assessed in an amount not to exceed ten thousand dollars (\$10,000) per day. If any violation for which a penalty may be assessed is continuous, a civil penalty may be assessed for each day of the violation in an amount not to exceed twenty-five thousand dollars (\$25,000) per day for as long as the violation occurs. Each day of a continuing violation shall constitute a separate violation under Section 10. (B)(1).

# 2. Notice of Civil Penalty Assessment

The governing body of the Town of Kernersville shall provide written notice of the civil penalty amount and the basis for the assessment to the person assessed. The notice of civil penalty assessment shall be served by any means authorized under G.S. 1A-1, Rule 4, and shall direct the violator to either pay the assessment or contest the assessment, within thirty (30) days after receipt of the notice of assessment by written demand for a hearing.

# 3. Hearing

A hearing on the civil penalty shall be conducted by the Kernersville Board of Adjustment within thirty (30) days after the date the written demand for the hearing is received by the Town.

#### 4. Final Decision.

The Kernersville Board of Adjustment shall issue a final decision on the civil penalty within thirty (30) days of the hearing. A copy of the final decision shall be served on the violator by any means authorized under G.S. 1A-1, Rule 4.

# 5. Appeal of Final Decision.

Appeal form the final decision of the governing body shall be to the Superior Court of the county in which the violation occurred. Any appeal must be filed with thirty days of receipt of the final decision. A copy of the appeal must be served on the Town Manager by any means authorized under G.S. 1A-1, Rule 4.

#### 6. Demand for Payment of Penalty

An assessment that is not contested is due when the violator is served with a notice of assessment. The civil penalty must be paid within 30 days or the assessment, if not appealed, or within 30 days after the conclusion of the administrative or judicial review of the assessment. If payment is not received within 30 days after demand for payment is made, the Town of Kernersville may institute a civil action to recover the amount of the assessment. The civil action may be brought in the Superior Court where the violation occurred, or the violator's residence or principal place of business is located. Such civil actions must be filed within three (3) years of the date the assessment was due.

#### 7. Use of Penalties

Civil penalties collected pursuant to this Ordinance shall be credited to the general fund of the Town of Kernersville as nontax revenue.

#### C. Criminal Penalties

- 1. Any person who negligently violates any provision of this Ordinance or rule or order adopted pursuant to this Ordinance, shall be guilty of a Class 2 misdemeanor which may include a fine not to exceed fifteen thousand dollars (\$15,000) per day of violation, provided that such fine shall not exceed a cumulative total of two hundred thousand dollars (\$200,000) for each period of 30 days during which such a violation continues.
- 2. Any person who knowingly or willingly violates any provision of this Ordinance or rule or order adopted pursuant to this Ordinance, shall be guilty of a Class I felony which may include a fine not to exceed one hundred thousand dollars (\$100,000) per day of violation, provided that this fine shall not exceed a cumulative total of five hundred thousand dollars (\$500,000) for each period of 30 days during which such a violation continues.
- 3. Any person who knowingly violates any provision of this Ordinance or rule or order adopted pursuant to this Ordinance, shall be guilty of a Class C felony which may include a fine not to exceed two hundred fifty thousand dollars (\$250,000) per day of violation, provided that this fine shall not exceed a cumulative total one million dollars (\$1,000,000) for each period of 30 days during which such a violation continues.

# D. Injunctive Relief

# 1. Civil Action in Superior Court

Whenever the governing body of the Town of Kernersville has reasonable cause to believe that any person is violating or threatening to violate this Ordinance or any rule or order adopted or issued pursuant to this Ordinance, it may, either before or after the institution of any other action or proceeding authorized by this Ordinance, institute a civil action in the name of the Town of Kernersville for injunctive relief to restrain the violation or threatened violation. The action shall be brought in the Superior Court of Town of Kernersville.

#### 2. Order to Cease Violation

Upon determination by a court that an alleged violation is occurring or is threatened, the court shall enter any order or judgment that is necessary to abate the violation, to ensure that restoration is performed, or to prevent the threatened violation. The institution of an action for injunctive relief under this section shall not relieve any party to the proceedings from any civil or criminal penalty prescribed for violations of this Ordinance.

#### E. Compliance with Requirements

Any person engaged in new activities as defined by this Ordinance who fails to meet the requirements of this Ordinance shall be deemed in violation of this Ordinance.

#### 6-1.11 SEVERABILITY

If any one or more sections or portions thereof of this Ordinance are held to be invalid or unenforceable, all other sections and portions thereof shall nevertheless continue in full force and effect

#### 6-1.12 EFFICTIVE DATE

This Ordinance will become effective upon approval by the NC Environmental Management Commission and adoption by the Town of Kernersville Board of Alderman.

#### 6-1.13 REVISIONS TO THIS ORDINANCE

The Town of Kernersville shall review any revisions to the Local Riparian Buffer Protection Ordinance made by the Division of Water Quality and, within 60 days of receipt of the recommended revisions, submit draft amendments to the DWQ for its consideration and comments. Within 90 days after receipt of the DWQ's comments, the Town of Kernersville will incorporate amendments into this ordinance.

#### 6-1.14 DEFINITIONS

For the purpose of this Ordinance, these terms shall be defined as follows:

'Access Trails' means pedestrian trails constructed of pervious or impervious surfaces and related structures to access a surface water, including boardwalks, steps, rails, and signage.

'Airport Facilities' means all properties, facilities, buildings, structures, and activities that satisfy or otherwise fall within the scope of one or more of the definitions or uses of the words or phrases 'air navigation facility', 'airport', or 'airport protection privileges' under G.S. 63-1; the definition of 'aeronautical facilities' in G.S. 63-79(1); the phrase 'airport facilities' as used in G.S. 159-48(b)(1); the phrase 'aeronautical facilities' as defined in G.S. 159-81 and G.S. 159-97; and the phrase 'airport facilities and improvements' as used in Article V, Section 13, of the North Carolina Constitution, which shall include, without limitation, any and all of the following: airports, airport maintenance facilities, clear zones, drainage ditches, fields, hangars, landing lighting, airport and airport-related offices, parking facilities, related navigational and signal systems, runways, stormwater outfalls, terminals, terminal shops, and all appurtenant areas used or suitable for airport buildings or other airport facilities, and all appurtenant rights-of-way; restricted landing areas; any structures, mechanisms, lights, beacons, marks, communicating systems, or other instrumentalities or devices used or useful as an aid, or constituting an advantage or convenience to the safe taking off, navigation, and landing of aircraft, or the safe and efficient operation or maintenance of an airport or restricted landing area; easements through, or interests in, air space over land or water, interests in airport hazards outside the boundaries of airports or restricted landing areas, and other protection privileges, the acquisition or control of which is necessary to ensure safe approaches to the landing areas of airports and restricted landing areas, and the safe and efficient operation thereof and any combination of any or all of such facilities. Notwithstanding the foregoing, the following shall not be included in the definition of 'airport facilities':

1. Satellite parking facilities;

- 2. Retail and commercial development outside of the terminal area, such as rental car facilities; and
- 3. Other secondary development, such as hotels, industrial facilities, free-standing offices and other similar buildings, so long as these facilities are not directly associated with the operation of the airport, and are not operated by a unit of government or special governmental entity such as an airport authority, in which case they are included in the definition of 'airport facilities'.
- **'Channel'** means a natural water-carrying trough cut vertically into low areas of the land surface by erosive action of concentrated flowing water or a ditch or canal excavated for the flow of water.
- **'DBH'** means diameter at breast height of a tree measured at 4.5 feet above ground surface level.
- **'Development'** means the same as defined in Rule 15A NCAC 2B .0202(23).
- **'Ditch'** means a man-made, open drainage way in or into which excess surface water or groundwater from land, stormwater runoff, or floodwaters flow either continuously or intermittently.
- **'Ephemeral stream'** means a feature that carries only stormwater in direct response to precipitation with water flowing only during and shortly after large precipitation events. An ephemeral stream may or may not have a well-defined channel, the aquatic bed is always above the water table, and stormwater runoff is the primary source of water. An ephemeral stream typically lacks the biological, hydrological, and physical characteristics commonly associated with the continuous or intermittent conveyance of water.
- **Existing development'** means development, other than that associated with agricultural or forest management activities that meets one of the following criteria:
- 1. It either is built or has established a vested right based on statutory or common law as interpreted by the courts, for projects that do not require a state permit, as of the effective date of either local new development stormwater programs implemented under Rule 15A NCAC 2B .0265 (Randleman Lake Water Supply Nutrient Strategy: Stormwater Management for New Development) or, for projects requiring a state permit, as of the applicable compliance date established in Rule 15A NCAC 2B .0251 (Randleman Lake Water Supply Nutrient Strategy: Stormwater Requirements), Items (5) and (6).
- 'Greenway / Hiking Trails' means pedestrian trails constructed of pervious or impervious surfaces and related structures including but not limited to boardwalks, steps, rails, and signage, and that generally run parallel to the shoreline.
- **'High Value Tree'** means a tree that meets or exceeds the following standards: for pine species, 14-inch DBH or greater or 18-inch or greater stump diameter; or for hardwoods and wetland species, 16-inch DBH or greater or 24-inch or greater stump diameter.

- 'Intermittent stream' means a well-defined channel that contains water for only part of the year, typically during winter and spring when the aquatic bed is below the water table. The flow may be heavily supplemented by stormwater runoff. An intermittent stream often lacks the biological and hydrological characteristics commonly associated with the continuous conveyance of water.
- 'Modified natural stream' means an on-site channelization or relocation of a stream channel and subsequent relocation of the intermittent or perennial flow as evidenced by topographic alterations in the immediate watershed. A modified natural stream must have the typical biological, hydrological, and physical characteristics commonly associated with the continuous conveyance of water.
- 'New Development' means any development project that does not meet the definition of existing development set out in this Ordinance.
- 'Perennial stream' means a well-defined channel that contains water year round during a year of normal rainfall with the aquatic bed located below the water table for most of the year. Groundwater is the primary source of water for a perennial stream, but it also carries stormwater runoff. A perennial stream exhibits the typical biological, hydrological, and physical characteristics commonly associated with the continuous conveyance of water.
- 'Perennial waterbody' means a natural or man-made basin, including lakes, ponds, and reservoirs, that stores surface water permanently at depths sufficient to preclude growth of rooted plants. For the purpose of the State's riparian buffer protection program, the waterbody must be part of a natural drainage way (i.e., connected by surface flow to a stream).
- **'Shoreline stabilization'** is the in-place stabilization of an eroding shoreline. Stabilization techniques which include "soft" methods or natural materials (such as root wads, or rock vanes) may be considered as part of a restoration design. However, stabilization techniques that consist primarily of "hard" engineering, such as concrete lined channels, riprap, or gabions, while providing bank stabilization, shall not be considered stream restoration.
- 'Stream restoration' is defined as the process of converting an unstable, altered or degraded stream corridor, including adjacent riparian zone and flood-prone areas to its natural or referenced, stable conditions considering recent and future watershed conditions. This process also includes restoring the geomorphic dimension, pattern, and profile as well as biological and chemical integrity, including transport of water and sediment produced by the stream's watershed in order to achieve dynamic equilibrium. 'Referenced' or 'referenced reach' means a stable stream that is in dynamic equilibrium with its valley and contributing watershed. A reference reach can be used to develop natural channel design criteria for stream restoration projects.

**'Stump diameter'** means the diameter of a tree measured at six inches above the ground surface level.

"Surface waters" means all waters of the state as defined in G.S. 143-212 except underground waters

'Temporary road' means a road constructed temporarily for equipment access to build or replace hydraulic conveyance structures such as bridges, culverts, pipes or water dependent structures, or to maintain public traffic during construction.

"Tree" means a woody plant with a DBH equal to or exceeding five inches or a stump diameter exceeding six inches.

Section 3. Re-numbering subsequent chapters accordingly.

Section 4. This ordinance shall become effective upon adoption.

Adopted this the 28 day of June, 2011.

# **PUBLIC SESSION**

2. SPEAKERS FROM THE FLOOR.

None presented.

3. Presentation by Winston-Salem Transit Authority (WSTA) on Potential Senior Shuttle Service.

<u>Art Barnes, General Manager, WSTA, 1060 N. Trade, Winston-Salem, NC</u> – presented a power point presentation on a proposed shuttle service for the senior population. He stated that after learning about available grant funds, he met with Mayor Morgan. He stated that routes were identified and places for access were pointed out. He added that he has visited each location.

Mr. Barnes stated that surveys were used to determine the demands of the community and were then discussed with staff to begin outlining the service to be provided in the Town of Kernersville. He referred to a map and described how the service would be provided.

Mr. Barnes noted that the State would provide 90% of the operating cost with the County providing 10%. Equipment purchases would also be covered and the County would be required to cover 10% of that cost as well. He presented a breakdown of the cost:

### **Operating Expense**

Cost per Hour: \$19.68

Cost per Mile: 78 cents

Number of Days: 104

Cost per hour x No. of hours = Hourly expense \$19.68 832 = **\$16,373.76** 

Cost per mile x Annual miles = Mileage Expense

78 cents x = 10.317 = \$8.047.26

Operating Expense \$24,421.02

Capital Cost (vehicle) \$118,450

Total Project Cost \$142,871.02

**County Cost (10%)** \$14,287.10

Mr. Barnes explained an ADA provision for complementary paratransit service that must be provided within 3/4 of a mile of a bus route or rail station, at the same hours and days, for no more than twice the regular fixed route fare. He stated that he would need to seek clarification on whether this would apply to the Kernersville service or not.

Mr. Barnes stated that there may be an alternative if this requirement does apply. We can change the configuration of the routing structure to (demand response) require residents to call for service.

Mr. Barnes stated that this is a great project and the next step would be to approach the County and asked them to provide the matching funds. He then made himself available for questions.

Mayor Morgan asked the Town Attorney to advise the Board on proceeding with this project. Mr. Wolfe stated that if the Board is interested in this project, then a motion could be submitted directing the Town Manager to submit such a request to the Forsyth County Commissioners.

Alderman Tracey Shifflette made a <u>Motion</u> directing the Town Manager to send a letter of request to the Forsyth County Commissioners regarding the Board's interest in this project and to request the 10% matching funds. Mayor Pro Tem Kevin Bugg seconded the motion and the vote was all for and motion carried.

#### 4. Consideration of Budget Amendment No. 3 for Fiscal year 2010-11.

Mr. Swisher explained that this is the last budget amendment for this year which covers our usual expenses. He noted that the Town's Worker's Comp claims are high this year. This also covers a few purchases. He made himself available for questions.

Mayor Pro Tem Kevin Bugg made a <u>Motion</u> to approve the following Ordinance for Budget Amendment No. 3 for Fiscal Year 2010-11. Alderman Dana Caudill Jones seconded the motion and the vote was all for and motion carried.

# ORDINANCE NO. O-2011-22 TOWN OF KERNERSVILLE BUDGET AMENDMENT #3

Be it hereby ordained by the Board of Aldermen of the Town of Kernersville that the following amendment be made to the Budget Ordinance adopted on the 15th day of June, 2010 as follows:

Section 1. To amend the General Fund, the expenditures are to be changed as follows:

General Fund - Expenditures	<u>Decrease</u>	<u>Increase</u>	New Approp.
Inspections Department		8,177	441,061
Finance Department		18,700	701,912
Information Technology		3,459	414,097
Planning Department		1,000	327,098
Human Resources Department		12,700	505,351
Police Department		94,620	7,370,092
Fire Department		55,556	4,933,984
Engineering Department		10,000	268,576
Street (Division of Public Services)		7,000	1,540,621
Sanitation (Division of Public Services)		5,381	1,940,722
Transportation Department		1,000	419,051

Total	79,397	361,587	
Administration (Division of Public Services)		1,500	317,404
Transfer to Capital Reserve-Development Fee Projects		82,931	82,931
Special Appropriations	79,397		2,125,877
General Services Department		8,800	316,237
Recreation Department		50,763	1,216,377

This will result in a net increase of \$282,190 in the expenditures of the General Fund. The above changes in expenditures will require an adjustment to revenues as follows:

General Fund - Revenues	<u>Decrease</u>	<u>Increase</u>	New Approp.
Sales Tax Hold Harmless		60,470	754,970
Fed. Homeland Security Grant-Fire Fighters-SAFER		83,054	83,054
CCUC GF-Projects Reimb. Sanitary Sewer Projects	12,850		37,150
CCUC GF-Projects Reimb. Duffield Count Project		17,850	17,850
Organized Crime Drug Enforce Task Force Grants		5,622	7,122
NCDOT- Roundabout Project		14,000	14,000
Powell Bill		13,378	593,378
Functionally Related Revenue		86,300	1,919,654
Trans fr Stormwater Fund to Sanitation	1		172,799
Fund Balance Approp.		14,367	998,419
Total	12,851	295,041	

# <u>Section 2.</u> To establish the Federal Early Retirement Reinsurance Program (ERRR) Fund, the expenditures are to be as follows:

Federal ERRP Fund Expenditures	<u>Decrease</u>	<u>Increase</u>	New Approp.
Federal ERRP Fund-Expenditures		74,400	74,400
Total		74,400	

The anticipated revenue sources for the Federal EERP Fund shall be established as follows:

Federal ERRP Fund Revenues	<u>Decrease</u>	<u>Increase</u>	New Approp.
Federal ERRP -Reimburstment		74,400	74,400
Total		74,400	

# <u>Section 3.</u> To amend the Contributions Fund, the expenditures are to be changed as follows:

<b>Contributions Fund-Expenditures</b>	<u>Decrease</u>	<u>Increase</u>	New Approp.
Departmental Expenditures- Police Department		2,050	2,050
Departmental Expenditures- Fire Department		1,000	1,000
Total		3,050	

This will result in a net increase of \$3,050 in the expenditures of the Contributions Fund. The above changes in expenditures will require an adjustment to revenues as follows:

<b>Contributions Fund-Revenues</b>	<u>Decrease</u>	<u>Increase</u>	New Approp.
Contributions-Police Department		2,050	2,050
Contributions-Fire Department		1,000	1,000
Total		3,050	

# <u>Section 4</u>. To amend the Local Law Enforcement Forfeiture -Federal Justice Fund, the expenditures are to be changed as follows:

L L E F-Fed. Justice Fund-Expenditures	<u>Decrease</u>	<u>Increase</u>	New Approp.

L L E F-Federal Justice Fund-Expenditures	38,715	136,200
Total	38,715	

This will result in a net increase of \$38,715 in the expenditures of the Local Law Enforcement Forfeiture -Federal Justice Fund. The above changes in expenditures will require an adjustment to revenues as follows:

L L E F-Fed. Justice Fund-Revenues	<u>Decrease</u>	<u>Increase</u>	New Approp.
Forfeitures- Federal Justice		136,100	136,100
Fund Balance Approp.	97,485		0
Total	97,485	136,100	

# <u>Section 5.</u> To amend the Local Law Enforcement Forfeiture - State/Local Fund, the revenues are to be changed as follows:

L L E F-Fed. State/Local Fund-Revenues	<u>Decrease</u>	<u>Increase</u>	New Approp.
State Unauthorized-Substance Tax		10,250	10,250
Fund Balance Approp.	10,250		0
Total	10,250	10,250	

# <u>Section 6.</u> To amend the Worker's Compensation Fund, the expenditures are to be changed as follows:

Workers' Compensation Fund - Expenditures	<u>Decrease</u>	Increase	New Approp.
Worker's Compensation Claims		346,168	546,168
Total		346,168	

This will result in a net increase of \$346,168 in the expenditures of the Worker's Compensation Fund. The above changes in expenditures will require an adjustment to revenues as follows:

Workers' Compensation Fund - Revenues	<u>Decrease</u>	<u>Increase</u>	New Approp.
Charges for Services		152400	287400
Fund Balance Approp.		193,768	293,768

Total 346,168

# <u>Section 7.</u> To amend the Capital Reserve Fund, the expenditures are to be changed as follows:

Capital Reserve Fund- Expenditures	<u>Decrease</u>	<u>Increase</u>	New Approp.
Trans to General Fund-for Development Fees			
Projects		82,931	82,931
Total		82,931	

This will result in a net increase of \$82,931 in the reserves for the Capital Reserve Fund. The above changes in expenditures will require an adjustment to revenues as follows:

Capital Reserve Fund- Revenues	<u>Decrease</u>	<u>Increase</u>	New Approp.
Transfer fr the General Fund- Development Fee			
Projects		82,931	82,931
Total		82,931	

<u>Section 8.</u> Copies of the budget amendment shall be furnished by the Town Clerk of the Board of Aldermen, the Budget Officer, and Finance Director for their directions.

Adopted this the 28th day of June, 2011.

# 5. Presentation of Semi-annual Report by the Chamber of Commerce for In-kind Services.

Bruce Boyer, 108 Rockford Court, Kernersville, NC, Executive Director, Kernersville Chamber of Commerce - thanked the Board for their support of all their programs and then presented the Chamber's report highlighting the numerous facilities and businesses that have been added over the last 10 years. He reported on the Chamber's activities over the last six months. He spoke of the successful quality of life events supported by this community due to partnerships with government, nonprofits, and businesses which all support this community. He noted the role of the Chamber as a link pulling everyone together.

Mayor Morgan asked Ernie Pages, Parks & Recreation Director to come forward and report on the 4<sup>th</sup> of July activities. Mr. Pages noted the fireworks show in the evening which will be better than previous years due to a change in the company used this year.

#### 6. Update on Piney Grove Road Widening Project and Cherry Street Sidewalk.

Brian Ulrich, Engineering/Transportation Manager presented pictures of the area of Cherry Street and Piney Grove. If the Town requests Enhancement funds, NCDOT can put money towards this project up to a maximum of \$20,000. The Town would be required to come up with the remaining funds of approximately \$50,000. He noted that the MPO will have a call for projects this fall or spring which could generate some funding towards this project.

Mr. Ulrich added that right-of-way could be acquired this summer with construction beginning in 2012 on the Piney Grove Road project. The Cherry Street sidewalk project could be constructed at the end of this project if the Board desires to pursue it.

The Town Manager asked if we sign the agreement and we don't get any more funding can we opt out of the project. Mr. Ulrich stated that we can always back out before we get authorization to construct the project.

Mayor Morgan summarized the proposed Cherry St. sidewalk route and the Piney Grove Rd. improvements. She thanked Mr. Ulrich for his update on these projects.

Rick Wells, 129 Oak St., Kernersville, NC (blind resident of Kernersville) – thanked the Board for this opportunity to speak tonight. He expressed a concern with the Bodenhamer Street area and the traveling difficulties he has experienced over the 20 years he has been walking in that area. He noted that he has slipped and fallen in this area. He stated that a sidewalk in this area would be a tremendous benefit to him. He further described the dangers of this area without sidewalks. He stated that he has a seeing-eye dog which he will gladly have retrained if this sidewalk is built.

Mayor Morgan thanked Mr. Wells for his comments tonight and acknowledged that his comments are based on experience and his service on the Pedestrian and Bicycle Advisory Committee.

Ron Day, 520 West Mountain St., Kernersville, NC – spoke on behalf of the Mayor's Council for Persons with Disabilities. He thanked the Board on behalf of the members for their sensitivity to the request for sidewalks. He stated that the Board's efforts send a strong message to those with disabilities that you respond to their needs. He added that this makes us all proud to live here.

Mr. Swisher asked for direction from the Board regarding this project and presented the Board's options.

Mayor Morgan asked if it would be beneficial and efficient to break up the project to get the sidewalks completed in a timelier manner. Mr. Swisher and Mr. Ulrich stated that they would have to look at the projects again to see if the sidewalks could begin at the same time but felt they could if we were willing to sign a Municipal Agreement and commit to the additional funding.

Mayor Pro Tem Kevin Bugg made a <u>Motion</u> authorizing the Town Staff to pursue a Municipal Agreement with NCDOT for Piney Grove Road improvements and the Cherry Street sidewalk

projects; and to authorize funds necessary to complete the project after all grants have been pursued and received. Alderman Dana Caudill Jones seconded the motion and the vote was all for and motion carried

# 7. Consideration of Safety Improvements to School Zones.

Mr. Ulrich Brian presented the following proposal for each school zone:

#### **Kernersville Middle**

- Restripe "SCHOOL" on Piney Grove Rd
- Increased enforcement (PD) of existing speed limit
- Install flashing lights and review signage
- Crosswalks and Crosswalk signs to wait on additional infrastructure installation

### **Bishop McGuinness**

- Increased enforcement (PD) of existing speed limit
- Recommend flashing lights and review signage (cannot expend money outside of Town limits for school)
- Striping "ok"
- Crosswalks and Crosswalk signs will come as area develops

#### East Middle

- Annex Bagley ROW outside Town limits that Town purchased
- Agree to accept Bagley for Town maintenance
- Pass school zone speed ordinance to 25 mph

#### Caleb's Creek

- Increase speed limit on Teague from Old Salem to Ogden School to 45 mph
- NCDOT will adopt concurrent 45 mph speed limit ordinance on Teague from Old Salem to Ogden School
- NCDOT will adopt concurrent 35 mph school zone speed limit ordinance along Teague from 500' of school property on each side.
- Install flashing lights

Mr. Ulrich explained that we can make improvements to each zone in pieces to spread out the cost. Mr. Swisher stated that we can do all of it, some of it or none of it, whatever the Board feels is acceptable.

The Board and Staff discussed each proposal for each school zone. They also discussed the timeline for having the work completed.

Alderman Caudill Jones asked if the work would be done before school starts in August. Mr. Ulrich stated that it would depend on what needs to be done. She added that some of these things need more discussion before a decision can be made.

Alderman Dana Caudill Jones made a <u>Motion</u> directing Staff to send a letter to NCDOT requesting that the road be restriped at Piney Grove Middle School and to increase the speed limit on Teague Lane from Old Salem Road to Ogden School Road to 45 mph, to adjust the flashing lights and signage at Kernersville Elementary. The Town will continue to enforce the

speed limits and to continue to monitor the situation at all schools in the future for needed improvements. Alderman Tracey Shifflette seconded the motion and the vote was all for and motion carried.

# 8. Consideration of a Capital Project Ordinance for the Kerner Mill Creek Greenway Project.

Mr. Swisher stated that this capital project ordinance is necessary for the receipt and expenditure of funds for the greenway project along Kerner Mill Creek Greenway.

Mayor Pro Tem Kevin Bugg made a <u>Motion</u> to approve the following ordinance establishing a Capital Project Ordinance for the Kerner Mill Creek Greenway. Alderman Dana Caudill Jones seconded the motion and the vote was all for and motion carried.

#### Ordinance No. O-2011-23

# AN ORDINANCE MAKING APPROPRIATIONS FOR THE OVERALL OPERATIONS OF THE KERNER MILL CREEK GREENWAY CAPITAL PROJECT, FOR THE TOWN OF KERNERSVILLE

BE IT ORDAINED by the Board of Aldermen of The Town of Kernersville, North Carolina, that pursuant to Section 13.2 of Chapter 159 of the General Statutes of North Carolina, the following capital project ordinance is hereby adopted:

<u>Section 1.</u> The project authorized is the construction of the Kerner Mill Creek Greenway to be financed by NCDOT Grant and MPO Grant funds and operating match from General Fund. The revenues for the Kerner Mill Creek Greenway Capital Project Ordinance shall be established as follows:

#### Kerner Mill Creek Greenway Capital Project Ordinance

N.C.D.O.T. Grant	1,040,000
Due fr. City County Utility Commission	250,000
Transfer from General Fund	338,806
Total Revenues	1,628,806

<u>Section 2.</u> That expenditures for the Kerner Mill Creek Greenway Capital Project Ordinance be appropriated as follows:

#### Kerner Mill Creek Greenway Capital Project Ordinance

Capital Develop	ment	1,628,806

Total Expenditures 1,628,806

<u>Section 3.</u> The Town Manager, as Budget Officer, is authorized to make budget amendments to all departments and line items within the same fund and be required to have such amendments entered into the minutes of the next regular meeting of the Board of Aldermen.

<u>Section 4.</u> Funds may be advanced from the General Fund for the purpose of making payments as due. Reimbursement requests should be made to the grantor agency in an orderly and timely manner.

<u>Section 5.</u> This budget ordinance shall be entered into the minutes of the Board and within five days after adoption copies thereof shall be filed with the Finance Officer, Budget Officer and Clerk to the Board of Aldermen.

Adopted this the 28<sup>th</sup> day of June, 2011.

- 9. <u>CONSENT AGENDA:</u> All of the following matters are considered to be routine by the Board of Aldermen and will be enacted by one motion. There will be no separate discussion unless a Board member or citizen so requests, in which event the matter will be removed from the Consent Agenda and considered under the following item.
  - C-1 Approval of Minutes for May 3, 2011 Regular Meeting Approval of Minutes for May 19, 2011 Closed Session Approval of Minutes for June 1, 2011 Briefing Meeting Approval of Minutes for June 1, 2011 Closed Session Meeting Approval of Minutes for, June 7, 2011 Regular Meeting
  - C-2 Consideration of a Fund Balance Policy

# A RESOLUTION TO ADOPT A FUND BALANCE POLICY Resolution No. R-2011-17

**WHEREAS**, the Town of Kernersville Board of Aldermen recognizes the vital importance of sound financial management; and

WHERAS, one of the primary keys to sound financial management is the maintenance of an adequate fund balance in the Town's General Fund; and,

**WHEREAS**, Governmental Accounting Standards Board (GASB) Statement 54, *Fund Balance Reporting and Government Fund Type Definitions*, becomes effective for the fiscal year ending June 30, 2011; and,

WHEREAS, the Town desires to be in compliance with GASB Statement 54;

**NOW, THEREFORE, BE IT RESOLVED**, that the following "Fund Balance" policy be adopted and incorporated into the Town's Finance Policy.

#### **FUND BALANCE POLICY**

In order to maintain the Town's credit rating, provide adequate working capital during periods of seasonal cash shortfall, economic downturns or a local disaster, the Town shall classify, maintain and present fund balance for the General Fund in accordance with the requirements of GASB 54.

The Town will maintain an unrestricted fund balance in the General Fund at a minimum of 20% of the total projected expenditures. Unrestricted fund balance is the total of all committed, assigned and unassigned fund balance, as reported in the Comprehensive Annual Financial Report. Fund balance shall be confirmed at the end of each fiscal year by the annual independent audit. If the unrestricted fund balance falls below 20%, the Town Manager shall develop and implement a plan to rebuild the balance to greater than 20%.

If a catastrophic economic or natural event occurs that requires a 25% or more deviation from the total budgeted revenues or expenditures, the unrestricted fund balance can be reduced by Board action. In such an event, the Board shall develop a recovery plan to rebuild the fund balance within 36 months of the current fiscal year end. If the fund balance recovery schedule is determined to be unfeasible, the Board can enact an alternative schedule.

Adopted the 28<sup>th</sup> day of June, 2011.

- C-3 Consideration of the new Lease with the Shepherds Center for the Basement of the Library.
- C-4 Consideration of the new Lease with the Kernersville Woman's Club for the Kernersville Community House.

Alderman Tracey Shifflette made a <u>Motion</u> to approve the consent agenda as submitted. Alderman Dana Caudill Jones seconded the motion and the vote was all for and motion carried.

#### 10. ITEMS REMOVED FROM CONSENT AGENDA.

None removed.

#### 11. SPEAKERS FROM THE FLOOR.

None presented.

#### 12. TOWN MANAGER'S REPORT AND MISCELLANEOUS.

Mr. Swisher stated that we have an opportunity to receive additional grant money from NCDOT for enhancement funds for the interchange at S. Main St. and Business 40. He recognized Sharon Richmond, Senior Planner to explain the grant.

Sharon Richmond stated that this grant will be for enhancements to this interchange. She reminded the Board of what plantings are located out there now. She explained that these trees have grown up and the plans are to remove approximately 50 trees. This will open up what's out there and will look more landscaped. There are Junipers now hanging out onto S Main St. causing some sight issues. She stated that having the trees so large is really not to our advantage and this grant will allow us to clean up this area. If we are awarded the grant we would receive \$30,000 to \$35,000 to remove these trees. She added that these enhancements will provide the Town with color year round and add a touch of character to the area. Mr. Swisher added that having fewer plants out here would also lower our maintenance costs.

Alderman Dana Caudill Jones made a <u>Motion</u> authorizing the Town to apply for this grant. Alderman Tracey Shifflette seconded the motion and the vote was all for and motion carried.

# 13. MATTERS TO BE PRESENTED BY THE MAYOR, BOARD OF ALDERMEN AND TOWN ATTORNEY.

The Town Attorney requested a closed Session at the end of the meeting to discuss Legal Matters.

Alderman Tracey Shifflette submitted a recommendation to appoint Christine Frost to the Community Appearance Commission.

Alderman Tracey Shifflette made a <u>Motion</u> to appoint Christine Frost to the Community Appearance Commission. Alderman Bob Prescott seconded the motion and the vote was all for and motion carried.

Mayor Morgan asked about Recreation activities for this summer. Ernie Pages listed tournaments, camps and other events planned throughout the summer.

Mayor Morgan stated that she received a request to submit a letter of support on behalf of the Shepherds Center to go with a grant application. It was the consensus of the Board to submit the letter. Mayor Morgan stated that she would compose a letter in support of a grant application for the Shepherd Center.

Alderman Tracey Shifflette made a <u>Motion</u> at 8:44 PM to enter into Closed Session to discuss certain matters about which our Town Attorney needs to advise us, and which fall within the Attorney-Client privilege for discussion in Closed Session. Mayor Pro Tem Kevin Bugg seconded the motion and the vote was all for and motion carried.

#### 14. ADJOURNMENT.

Being no further business to come before the Board the meeting was adjourned immediately following the Closed Session at 9:31 PM.
Dawn H. Morgan, Mayor
Attest:
Pale I martin
Dale F. Martin, Town Clerk
I Dele E Martin Town Clark of the Town of Various wills North Carolina de houses and for
I, Dale F. Martin, Town Clerk of the Town of Kernersville, North Carolina, do hereby certify that this is a true and correct copy of the minutes of the meeting duly held on June 28, 2011.
This the 9 day of Curgust, 2011.
Dale J. martn
Dale F. Martin, MMC, Town Clerk